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Colloquy 1

1	October 27, 2020
2	(Via Videoconference)
3	(PROCEEDINGS COMMENCED AT 9:30 A.M.)
4	THE REGISTRAR: Good morning, everyone. The hearing
5	is now resumed, Mr. Commissioner.
6	MR. McGOWAN: Mr. Commissioner, I believe you're
7	muted.
8	THE COMMISSIONER: I said the same thing about you.
9	I think I'm now unmuted, so I turn it over to
10	you. Thank you.
11	MR. McGOWAN: Yes. Good morning, Mr. Commissioner.
12	The first witness today will be a Mr. Stone Lee
13	of the British Columbia Lottery Corporation.
14	Like Mr. Beeksma, Mr. Lee has prepared an
15	affidavit that will represent part of his
16	evidence to you, and as with Mr. Beeksma's
17	affidavit, we will be seeking a direction from
18	you in respect of Mr. Lee's affidavit that it
19	not be posted until further direction. The
20	reason for that, as you know, is there are
21	outstanding applications relating to certain
22	personal and private information, and we are
23	working through those issues. I will say that
24	once those issues are resolved, it is our
2.5	intention to gook a direction that thego

Colloquy 2

1	restrictions be removed and to seek to have the
2	affidavits posted.
3	THE COMMISSIONER: All right. Thank you.
4	MR. McGOWAN: Mr. McCleery has conduct of this
5	witness for the commission.
6	THE COMMISSIONER: Yes. Mr. McCleery.
7	MR. McCLEERY: Thank you, Mr. Commissioner. One
8	preliminary matter before we begin with Mr. Lee.
9	Yesterday one of the overview reports filed as
10	an exhibit was a report titled "Integrated
11	Illegal Gaming Enforcement Team." That was
12	exhibit 77, I believe. Counsel for Canada has
13	raised a concern about some of the personal
14	information in that report, and as such we're
15	asking for a direction that that not be posted
16	until further direction from you.
17	THE COMMISSIONER: Very well. I will make that
18	direction.
19	MR. McCLEERY: Thank you. As Mr. McGowan indicated,
20	our first witness today is Mr. Stone Lee, the
21	BCLC investigator, and I understand that Mr. Lee
22	prefers to be sworn.
23	THE COMMISSIONER: Thank you.
24	MR. STEPHENS: If I could sorry, before we get

started -- ask a question. Gateway had brought

25

1	an application that related to Mr. Lee's
2	evidence, and I'm not aware of a disposition of
3	that, and I just ask just for my own information
4	if there has been any disposition or if
5	there's just because it seems relevant at the
6	outset.
7	THE COMMISSIONER: I think yes, you're quite right,
8	Mr. Stephens, there was an application brought
9	by Gateway. I think to quote from their letter
10	of application, Gateway sought that the names of
11	individual Gateway employees referred to in
12	paragraphs 52 and 53 of affidavit number 1 of
13	Stone Lee sworn October 23rd, 2020, and
14	circulated to participants at 3:19 p.m. today be
15	redacted in the public facing copy of the Lee
16	affidavit and that commission counsel and
17	participants or their counsel be directed to
18	anonymize the names of the Gateway employees
19	referenced in paragraphs 52 and 53 during
20	examination or cross-examination at the hearing
21	should these paragraphs be the subject of
22	discussion at the hearing.
23	As I understand it, the foundation for the
24	application was that failing to redact or
25	anonymize the employee's name and Mr. Lee's

<u>T</u>	from the narrative of the affidavit and
2	Mr. Lee's oral evidence is inconsistent with the
3	purpose of those redactions in exhibits I and J,
4	and moreover, other participants have raised in
5	separate correspondence that disclosure of third
6	party personal information such as the
7	information contained in paragraphs 52 and 53 of
8	the Lee affidavit is, so far as we are aware,
9	unnecessary to the commission's mandate and will
10	not impair access to relevant information by any
11	member of the public. As I understand it, the
12	only response, substantive response to that
13	application was provided by commission counsel
14	on October 24th I'm sorry, October 25th, and
15	it opposed the application fundamentally on the
16	footing that Mr that the two employees, or
17	former employees, of Gateway referenced in
18	paragraphs 52 and 53 were not in essence third
19	parties and that the reference to them is not
20	conditioned by the same considerations that
21	apply to third parties who have no notice of the
22	fact that their names may be evidenced in these
23	hearings.
24	Commission counsel has also noted that
25	Mr. Lee's affidavit has been in the hands of the

1	participants for over a month, that both the
2	parties at paragraph 52 and 53 have been made
3	aware of these issues or that their names are at
4	issue. One of them, at least, has been
5	identified as a witness in these proceedings,
6	and the other, as I understand it, is going to
7	be interviewed to determine whether or not he
8	will be a witness. It seems to me that in those
9	circumstances the issue raised by Gateway cannot
10	be given effect to because, as commission
11	counsel argues, the two parties at issue are not
12	third parties. They have been given notice, and
13	at least one of them may be a witness and the
14	other is a potential witness.
15	In my view, to give effect to this

In my view, to give effect to this application would set a precedent that would potentially deprive the public and the media of insights into or understandings of the nature and extent of interactions and relationships between and among those individuals who work within the gaming industry as representatives of one or more of the participants and their interactions and relationships with third parties who are -- whose enterprises are of interest to the commission.

1	So in my view, the application brought by
2	Gateway must be dismissed.
3	MR. McCLEERY: Mr. Commissioner, for the purpose of
4	clarifying the record, I should note I think
5	Mr. Lee's affidavit has been in the hands of
6	participants I think only for a few days.
7	THE COMMISSIONER: Okay.
8	MR. McCLEERY: There was a witness summary that would
9	have contained the same information that was
10	circulated in the time frame that you've
11	indicated in your
12	THE COMMISSIONER: Okay. Thanks for that
13	clarification, Mr. McCleery. I don't think it
14	changes the basis for my ruling. All right.
15	Are we ready to proceed?
16	MR. McCLEERY: I believe we are. And, again, I
17	understand that Mr. Lee would prefer to be
18	sworn.
19	STONE LEE, a witness
20	called for the
21	commission, sworn.
22	THE REGISTRAR: Please state your full name and spell
23	your first name and last name for the record.
24	THE WITNESS: Stone Lee, S-t-o-n-e, last name L-e-e.
25	THE REGISTRAR: Thank you.

1 EXAMINATION BY MR. McCLEERY:

- 2 Q Good morning, Mr. Lee.
- 3 A Good morning.
- 4 Q My name is Kyle McCleery. I'm one of the
- lawyers for the commission, and I'll be leading
- 6 you through your evidence to begin this
- 7 morning's proceedings. Thank you again for
- 8 taking the time to join us.
- 9 Mr. Lee, I understand you've worked in the
- 10 gaming industry in British Columbia since 1997
- 11 with both the Great Canadian Gaming Corporation
- and the British Columbia Lottery Corporation.
- 13 Is that correct?
- 14 A That's correct.
- 15 Q And, Mr. Lee, you've sworn an affidavit of
- 16 approximately 13 pages describing your
- 17 experiences in the gaming industry and attaching
- 18 a number of documents as exhibits; is that
- 19 correct?
- 20 A That's correct.
- 21 MR. McCLEERY: Mr. Commissioner, I'd ask that
- Mr. Lee's affidavit be marked as the next
- exhibit.
- 24 THE COMMISSIONER: Very well.
- MR. McCLEERY: And as foreshadowed by Mr. McGowan,

1 we're seeking the direction that that not be posted on the commission website at this time. 2 THE COMMISSIONER: Very well. I'll make that 3 4 direction. 5 MR. McCLEERY: Thank you. THE REGISTRAR: Next number is 87, Mr. Commissioner. 6 7 THE COMMISSIONER: Thank you, Madam Registrar. 8 EXHIBIT 87: Affidavit #1 of Stone Lee, sworn on October 23, 2020 9 10 MR. McCLEERY: 11 Q Mr. Lee, I'd like to begin by just walking through some of your experience in the gaming 12 industry in a little more detail. You set this 13 out in your affidavit, but for the benefit of 14 15 those that haven't a chance to review it yet. 16 You began your career in the gaming industry as 17 a dealer where the Great Canadian Gaming Corporation at the Richmond casino in 1997; is 18 19 that correct? 20 That is correct. Α 21 And after about two years you joined the Great Q 22 Canadian security and surveillance department; is that accurate? 23 24 That is correct. Α 25 And in that role you began to work at the Q

1 Holiday Inn casino in Vancouver; correct? 2 Α Yes. 3 Q And then around 2000 you became a manager in the 4 surveillance department? 5 Yes. Α And in that role did you work at one particular 6 Q casino or were there multiple? 7 8 Multiple. Α And which casinos were those? 9 Q 10 I was manager, surveillance manager at Holiday Α 11 Inn, as well as Hastings race course. I 12 believe -- actually, no, that was -- Renaissance I was only a supervisor, I believe, or shift 13 14 manager. And then in 2008 you joined the British Columbia 15 Q Lottery Corporation as an investigator; correct? 16 17 That's correct. Α And you're now an investigator assigned to the 18 0 19 BCLC anti-money laundering unit? 20 Yes. Α 21 And in what year did you join the anti-money Q 22 laundering unit? 23 Α 2016. 24 I'd like to begin by asking you about some of Q 25 the experiences you detailed in your affidavit

1		from your time as a dealer with the Great
2		Canadian Gaming Corporation. At paragraph 6 of
3		your affidavit you explain that the bet limit
4		for during that time for baccarat was \$500 a
5		hand. And the next paragraph you say that
6		players at that playing at that level would
7		often buy in for about \$5,000. Is that
8		accurate?
9	A	As I recall, yes. The limit was low. I believe
10		blackjack were only \$25 at a time.
11	Q	Thank you. And then at paragraph 8 you describe
12		an incident that took place when you were a
13		dealer where a young woman bought in for \$10,000
14		in \$20 bills which she carried in a Prada bag.
15		Do you recall that incident?
16	A	I do have a memory of it. It was not, like, an
17		incident. It was just a normal transaction, a
18		table transaction. I recall the female was
19		very, very young looking.
20	Q	Right. And you say in the affidavit that the
21		event itself, the buy-in itself wasn't
22		especially unusual, but you remember it because
23		the woman was essentially a teenager; is that
24		correct?
25	A	She appears to be.

Q

1 Q And you say it wasn't unusual to see a buy-in of 2 this size at that time. Was it unusual for large buy-ins like this at that time to be made 3 4 in \$20 bills? It was often small denomination bills, but it 5 Α was not out of norm. 6 And you say that this wasn't unusual, it didn't 7 Q 8 seem unusual to you at the time. Did it strike 9 you as suspicious at those times to see large transactions in small denominations? 10 11 Α When I began with Great Canadian, I don't believe there was a requirement for large cash 12 13 transaction records, and we were not instructed 14 to track anybody's buy-in. Our job was just 15 there to deal the cards. Did it seem strange to you that someone would 16 Q 17 have that much cash in \$20 bills at the time? \$20 bills were pretty norm. Normal at the time. 18 Α 19 I think that's most current -- most denomination 20 used. It did make me realize that there were a 21 lot more wealthier people than myself. And am I correct that at this time there were no 22 0 alternatives to using cash to buy in in casinos? 23 24 That's correct. Α

So if an individual wanted to buy in for \$10,000

1		as this young woman evidently did, they have no
2		choice but to somehow come up with that amount
3		of cash. Is that accurate?
4	A	That would be my understanding, yes.
5	Q	Moving forward, you also describe during this
6		time seeing individuals hanging around the
7		gaming tables who weren't playing, who were
8		watching the play, and as you describe it, these
9		individuals would provide cash and chips to
10		patrons who had lost their money. Is that
11		correct?
12	А	Some. Some of the people were like that, yes.
13	Q	And you described these individuals as loan
14		sharks in your affidavit; correct?
15	A	That's what we called them.
16	Q	And you say that at the time that you were a
17		dealer this lending of cash and chips in the
18		casino was not against the rules. Is that
19		accurate?
20	A	That's accurate, yes.
21	Q	Moving ahead in your affidavit, to your time
22		with the security and surveillance unit, at
23		paragraph 20 you say:
24		"When I worked for Great Canadian and
25		reported loan sharking incidents to the

1		casino operation manager on duty, I was
2		often met with resistance from management
3		who said these reports could not be
4		proven."
5		So in this paragraph you indicate that you are
6		reporting loan sharking. Is it your
7		recollection that by this time this chip passing
8		and cash lending was against the rules?
9	A	It was brought to the management's decision
10		attention, and ultimately it was their decision
11		to make to ask the patron to leave. It was
12		when I reported these incidents it was often met
13		with, how do you know they're loan sharks; they
14		could be just friends lending each other money.
15		There was comments like there is no juice, there
16		is no interest.
17	Q	And was it your sorry, go ahead.
18	A	So therefore it was very hard to prove and
19		during that time I don't recall we ever had any
20		victim to come forward saying that, I'm a victim
21		of loan sharking, that I was aware of.
22	Q	And is it your recollection if these reports had
23		been accepted and the managers had accepted what
24		you had to say, should those loan sharks have
25		been removed from the casino, or

1	А	We did kick out the loan sharks when we have
2		spot them passing cash or chips to multiple
3		different patrons. Those people would be kicked
4		out. Barred from the casino.
5	Q	And do you know if that was Great Canadian's
6		decision to make, or was there a direction from
7		BCLC that those individuals should be removed?
8	А	I believe that Great Canadian casino were
9		kicking out people that were identified as loan
10		sharks.
11	Q	And do you recall the reports that you were
12		making? You reported them to the managers in
13		the casino who were Great Canadian employees, I
14		take it. Is that accurate?
15	А	I'm sorry. Could you repeat that question.
16	Q	The casino managers that you were reporting
17		these incidents to, they were Great Canadian
18		employees; is that correct?
19	A	That is correct.
20	Q	Do we know if these reports were also sent to
21		the British Columbia Lottery Corporation?
22	A	I believe some would have been submitted. This
23		is again, this would be prior to the BC
24		lottery reporting system that was implemented
25		later.

1	Q	And along the same lines at paragraphs 22 and 23
2		of your affidavit, you describe an occasion
3		where a loan shark was banned from the casino,
4		and the casino manager became angry because he
5		was concerned that patrons would not be able to
6		get cash when they needed it. Do you remember
7		that?
8	А	I do recall, yes.
9	Q	Do you recall any other occasions when Great
10		Canadian staff or management became angry or
11		frustrated when loan sharks were removed from
12		casinos?
13	А	I believe that would yes. That would have
14		taken place when I was assigned to River Rock.
15	Q	When you were assigned to River Rock as a BCLC
16		investigator?
17	А	Yes.
18	Q	Okay. I think we'll come to that later. From
19		your time at the Great Canadian do you recall
20		other incidents where management would get upset
21		or angry when a loan shark was removed?
22	А	Most of it was particular management, and I
23		think he was the general manager at the time.
24	Q	Was it your understanding that this individual's
25		perspective was that loan sharks were good for

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1		business at the casino?
2	А	It was brought to my attention a comment was
3		made to one of my staff that the managers
4		actually said, if my customer needs \$50,000 at
5		2:00 a.m. in the morning, where do you think
6		they're going to get it if you guys keep on
7		kicking out these people?
8	Q	And the manager that made that comment, is that
9		the same Mr. Stratton that's referred to in your
10		affidavit?
11	А	That's correct.
12	Q	Do you recall anyone else at Great Canadian ever
13		expressing the view to you that loan sharks were
14		good for business or a necessary part of the
15		casino's business?
16	А	When I was a surveillance manager or in the role
17		of BCLC?
18	Q	When you were a surveillance manager.
19	А	That would be one the only person that I can
20		recall.
21	Q	Thank you. I'd like to move ahead now to your
22		time as a BCLC investigator. Beginning we're
23		at page 5 of your affidavit. Am I correct that
24		after you joined BCLC the first casino to which
25		you were assigned was the Edgewater Casino?

<u>F</u>	xam by Mr.	McCleery
1	А	That's correct.
2	Q	At paragraph 29 of your affidavit you say that:
3		"Based on my review of incident reports at
4		this time, I observed that the loan sharks
5		appeared to be lending upwards of \$100,000
6		at a time."
7		Am I correct to understand that these loan
8		sharks you observed during your time with Great
9		Canadian you saw those not the same
10		individuals but people doing the same thing at
11		Edgewater?
12	А	I believe they all had their own preference. I
13		did not see I did not notice a pattern of
14		people from River Rock from Richmond Casino
15		to Edgewater. Edgewater had their own set of
16		group that was operating in downtown area, I
17		believe.
18	Q	And you say that these loan sharks appeared to
19		be lending upwards of \$100,000 at a time. How
20		were you able to identify how much these
21		individuals were lending?
22	А	This would it was my observation that as the
23		limit raised, a patron would lose more money,
24		and when they lose more money and when he run

out, they would go borrow money or leave with

1		certain people and come back shortly after and
2		buy in again at a higher level. So it was
3		getting higher and higher. It went from Holiday
4		Inn days where 5- to \$10,000 to upwards of 100
5	Q	So you mentioned bet limits. Is it your
6		observation that the amount of money being
7		loaned and the size of the buy-ins started to
8		increase as bet limits increased?
9	A	Yes.
10	Q	And going back to these loan sharks you observed
11		at the Edgewater and you say are lending up to
12		\$100,000 at a time, were you seeing patrons buy
13		in for up to \$100,000 at a time at the
14		Edgewater?
15	А	I would say yes, they have. They have at times.
16		They were few. Not as many as what I observed,
17		like, in other casinos, the Richmond ones.
18	Q	These large buy-ins you observed at the
19		Edgewater Casino, do you recall what
20		denominations these buy-ins occurred in?
21	A	It would vary. It would be 20s, 50s and 100s.
22	Q	And did you do you recall if there was a
23		typical method in which this cash was packaged?
24	A	Over not particular each site, each casino,
25		but I do recall I have in my experience I

1		have seen in bags, toolboxes, cardboard box of
2		drills, duffel bags, gym bags, heavy plastic.
3	Q	Thank you. Let's maybe move forward, then, to
4		your next assignment. I understand around March
5		of 2012 you were reassigned from the Edgewater
6		to the River Rock. Is that accurate?
7	А	That is accurate.
8	Q	And at paragraph 33 of your affidavit, you say:
9		"At this time it was not out of the
10		ordinary to see two to three cash buy-ins
11		of \$300,000 or \$400,000 per night at River
12		Rock."
13		That's correct?
14	А	That is correct.
15	Q	And you go on to say:
16		"These buy-ins seemed suspicious to me
17		because of the amount of the cash involved
18		and the fact these transactions often
19		contained small denominations."
20		Can you tell us what denominations you commonly
21		saw these transactions conducted in?
22	A	It would be mixed with a majority of 20 dollar
23		denominations.
24	MR.	STEPHENS: Mr. McCleery, sorry to interrupt.
25		Just to be fair to the witness, if you read

1	something from his affidavit could you just
2	complete the sentence. You're starting to
3	and just to be fair to him because to
4	Mr. Lee.
5	MR. McCLEERY: Sure. I'll go back and complete that
6	sentence. The sentence was:
7	"These buy-ins seemed suspicion to me
8	because of the amount of cash involved and
9	the fact these transactions often
10	contained small denominations."
11	And then continuing on:
12	"And I and the other investigators
13	assigned to River Rock reported them to
14	our managers, FINTRAC, GPEB and law
15	enforcement as required."
16	That's correct, Mr. Lee?
17	A That is correct.
18	Q And we were just speaking about the
19	denominations in which these transactions were
20	conducted. And you said that these were 20s
21	were a common denomination, and you said that
22	this was one of the sources of your suspicion.
23	Can you explain why it is you found the small
24	denominations suspicious?
25	A It is the quantity of it. First of all, it's

1		very difficult to carry. We're talking about
2		very the bulk for a typical \$50,000, you
3		would need a shopping bag to carry. And to my
4		knowledge, it's not normally what the bank would
5		give out. And I think it would be it would
6		take an awful long time of you standing in front
7		of an ATM machine trying to withdraw \$50,000 and
8		get \$20 \$20 bills.
9	Q	And you say that you found this suspicious, but
10		in your affidavit you don't describe exactly
11		what it was that you suspected. What did you
12		suspect was the source of the funds?
13	А	I just find it unusual that someone one can
14		have that much large quantity of small
15		denomination bills.
16	Q	And did you have a theory as to where these
17		bills might have come from?
18	А	I don't have a particular theory. I do know
19		that it's majority of the restaurants in
20		Richmond were cash business, so it could come
21		from just being a cash business, getting cash.
22		However, it is the quantity that that made me
23		think that it was unusual.
24	Q	Did any of your fellow investigators have any
25		theories or beliefs on where this cash might

1 have come from? 2 That I can't -- I cannot say what my colleague Α 3 was thinking. 4 You've spoken about the size of these Q transactions and the denominations they were in. 5 Do you recall were there other features of these 6 7 transactions that caused you to be suspicious of them? 8 It would be -- example would be someone loses 9 Α 10 their bankroll, they appear to run out of their 11 money, and they will make a phone call or follow somebody out or leave the casino shortly after 12 and come back with another bag of cash to buy 13 14 in. And what about the manner in which these 15 0 transactions -- and we're speaking specifically 16 17 of what you observed sort of around 2012 at the River Rock -- can you speak to the manner in 18 19 which this amount of -- this cash was packaged? 20 It all varies from -- varies from typical Α 21 grocery bag, plastic bag, to envelopes to duffel 22 bags. 23 0 And the cash inside of these shopping bags or 24 duffel bags, was it loose in these bags, or was

it collected or bundled with something?

1	A	They typically would be bundled and wrapped with
2		elastic bands.
3	Q	And did you at the time attach any significance
4		to their being bundled in elastic bands?
5	A	We made notes of how it was packaged. However,
6		I do know that when you go to a bank, typically
7		when you withdraw a large quantity of bills and
8		they will provide you with elastic, so
9	Q	And you say that you reported these transactions
10		to your managers at the time. Can you tell us
11		who your managers were at that time?
12	А	What year were you referring?
13	Q	I'm sorry. The beginning of your time at the
14		River Rock, around in 2012?
15	А	Yes, I believe they were all aware as the
16		reports system is it goes it goes through
17		our it filters through and it goes up to our
18		management. They're able to review.
19	Q	And who were your managers at that time?
20	А	Doug Morrison.
21	Q	And anyone else?
22	А	That would be my manager, yes. Doug Morrison.
23	Q	And do you recall what, if any, response you
24		received to these reports from your manager?
25	А	It was often met that we were make sure that we

1 have reported to the proper channels, which 2 included GPEB, RCMP, and then as well as 3 FINTRAC. So was the emphasis at that time to make sure 4 Q 5 that these transactions were reported? Is that fair? 6 That's correct. 7 Α 8 And -- sorry, go ahead. Q My understanding is that the purpose of 9 10 reporting to these entities were -- they were 11 police officers and they're regulators that they can look into the matter further that we have no 12 13 jurisdiction over. 14 And so you say that these transactions were Q 15 reported to the regulator, which was GPEB at the time. Is that accurate? 16 17 Gaming enforcement branch, yes. Α And did you observe any actions taken by GPEB 18 O 19 during this period around 2012 when you first 20 arrived at the River Rock in --Not that I was aware of. I do understand -- I 21 Α 22 do know that they prepare a report. I'm not 23 sure who they submit the report to. 24 And then you say that these reports were also Q 25 submitted to law enforcement. Did you observe

1 any response from law enforcement to these 2 reports around 2012, 2013? Not that I was aware of. 3 Α 4 I'd like to take you now still around the same Q 5 period during your time at the River Rock. Looking to paragraph 36 of your affidavit. You 6 describe an incident in which a player bought in 7 8 for \$100,000 in \$20 bills, played very little 9 and then cashed out. And then you suggest that 10 the same player engaged in similar activity 11 shortly afterwards, and your colleague, Mr. Alderson, directed the cage staff to pay him 12 out in \$20 bills instead of higher 13 14 denominations. Do you recall that incident? I do. 15 Α And is my summary of what you said in your 16 Q 17 affidavit a fair reflection of what -- your recollection? 18 19 Α I do. 20 You go on to describe a meeting that took place Q 21 after that. Do you recall that meeting? 22 In our head office, yes. Α 23 Q Can you maybe just describe to me who was in 24 that meeting, that followed that incident where 25 it was discussed?

1	7\	It was while we were attending our monthly
1	A	It was while we were attending our monthly
2		meeting at our head office, there was three
3		investigators that were called and pulled out of
4		our regular meeting to join our upper management
5		in his office and I do recall Mr. Terry Towns'
6		office. Present was our director of compliance
7		security and Gord Friesen, our manager, as well.
8	Q	And who were the other investigators that you
9		said were present as well?
10	А	It was Steve Beeksma and Ross Alderson, myself.
11		The three of us.
12	Q	And do you recall what was said in that meeting?
13	А	It was addressed that our management has been
14		contacted been advised by Great Canadian
15		casino. I'm not sure his title. But I do
16		recall his name. Rob Baker's name was brought
17		up that River Rock investigator were barring
18		banning high-limit players in the salon, and we
19		were intervening, like, their operation by
20		instructing their staff what to do.
21	Q	And what was the message communicated by
22		Mr. Towns about those actions? Was he
23		supportive, or
24	А	I recall he said you guys are not police
25		officers; cut it out; you're not allowed you

1 should not approach patrons; that's not your 2 job; your job is to observe and report. What was the -- if you can sort of summarize, 3 Q 4 what was the direction you understood Mr. Towns 5 to be giving you at that time? To -- I say there were comments like these VIP 6 Α 7 patrons would often bring their friends, and if the chit passing or the exchanges were not 8 9 commercial, it's not suspicious and the warning 10 card should not be given out. And as regards to 11 interview player or talk to a player, we need to 12 cease that. And prior to this incident involving 13 Q 14 Mr. Alderson, during your time as a casino investigator, had you ever interviewed a casino 15 patron at a casino before? 16 17 I have. Regards to somebody that's -- that had Α signed up or enrolled into the volunteer 18 19 self-exclusion program where they have attended 20 a casino and won a jackpot and subsequently the 21 jackpot is withheld, and we had to interview him 22 and have a chat with him before we can actually 23 release the money to them at that time. 24 Had you ever interviewed a patron regarding a Q 25 large or suspicious cash transaction?

- 1 A I have.
- 2 Q Prior to this meeting with Mr. Towns?
- 3 A No.
- 4 Q Okay. The interviews you have conducted, have
- 5 those been -- when did those begin?
- 6 A The timeline would be somewhere in 2015.
- 7 Q Okay. So prior to 2015, had you ever
- 8 interviewed a casino patron at a casino about a
- 9 large or suspicious cash transaction?
- 10 A No, not that I can recall.
- 11 Q Would you agree that if you were trying to
- 12 determine the source of cash used to make a
- 13 large buy-in, it would be helpful to ask the
- person who made the buy-in where that money had
- 15 come from?
- 16 A I would.
- 17 Q And in the interviews you conducted since 2015,
- 18 would you agree that those interviews had helped
- 19 you to understand where that cash was coming
- 20 from?
- 21 A I do.
- 22 Q So you would agree with me that prior to 2015 it
- would have been helpful to have had the ability
- to interview patrons about where cash had come
- from if you were trying to determine if a

1 transaction was suspicious. Is that accurate? 2 That's accurate. Α 3 Q Can you tell me -- obviously -- well, I won't 4 say obviously -- following this meeting with 5 Mr. Towns, you indicated that you haven't -- you did not interview any patrons until 2015. Was 6 7 it the case that this direction from Mr. Towns 8 caused you to believe that you were not allowed 9 to do that? 10 Yes, that's my -- that was my feeling, was you Α 11 need to stop doing that. And you said that prior to that meeting you had 12 Q 13 not interviewed patrons about large or 14 suspicious cash transactions. Can you explain 15 to the commission why you had not interviewed or tried to interview patrons prior to that time? 16 17 It was always my understanding that that was not Α a practice that BCLC have conduct to pull a 18 19 patron or talk to a patron. We had very little 20 actually to do with the patron except to review 21 their activity and investigate what is being reported on them. But verbal communication with 22 23 the patron, that just didn't happen. 24 And do you recall prior to this meeting with Q

Mr. Towns did any of your managers ever tell you

1 you weren't allowed to interview patrons? 2 No. Not directly, no. Nobody ever communicated Α 3 that to me. 4 Q Can you help us understand how you came to that 5 understanding. It was just like you would start a job. 6 Α 7 There's -- you observe other investigator and 8 you find out what the role is and what they 9 typically would do. That was nothing that I had 10 ever done or learned to do. 11 Q Thank you. And the one -- one of the impressions I got was 12 we were even deterred to, like -- try not to go 13 14 into the VIP room because we might intimidate 15 the patrons, so those -- from that experience, it was my understanding we were not allowed to 16 17 talk to the patrons. 18 0 Can you tell me who discouraged you from going into the VIP rooms? 19 20 I do -- I don't recall who. I know that we Α 21 were -- we would hear complaints from the service providers that we were hanging around. 22 23 We were told not to hang around the VIP rooms. 24 Did you hear those complaints directly from the Q

Great Canadian staff or -- sorry, the service

1		provider staff, or did that come indirectly
2		through someone else?
3	А	Indirectly.
4	Q	Do you recall I think I asked you this
5		already; I'll ask you again. You don't recall
6		who provided that message to you?
7	А	I don't recall.
8	Q	Move forward, then, a few months and beginning
9		on page 8 of your affidavit. You discuss an
10		individual by the name of Paul Jin. And at
11		paragraph 47 of your affidavit, you say:
12		"Mr. Jin started as one of the loan
13		sharks. I was familiar with him from
14		River Rock and I recall that it seemed
15		like he knew everyone in the casino. I
16		noticed as I reviewed incidents not
17		related to Mr. Jin that he was constantly
18		in the background. Eventually I noticed
19		that Mr. Jin had a pattern of buying in
20		and not cashing out and I began to suspect
21		he was lending chips and cash to patrons.
22		That's your recollection?
23	А	Yes.
24	Q	And you describe that Mr. Jin was subject to
25		three barrings by the BC Lottery Corporation.

1		Paragraph 46 you refer to a 14-day ban issued in
2		September 2012. Paragraph 48, you refer to a
3		one-year can ban also in September 2012. And
4		then at paragraph 50 you indicate that Mr. Jin
5		was banned for five years in November 2012. Is
6		that accurate?
7	А	That is accurate.
8	Q	And you then describe a vehicle that was known
9		to you and to your fellow investigators to have
10		been associated with Mr. Jin after this November
11		2012 barring was observed at the casinos
12		dropping off cash and chips. Is that accurate?
13	А	That is accurate.
14	Q	And these drop-offs you began to notice them
15		after Mr. Jin was barred in 2012?
16	А	Yes.
17	Q	In some occasions people other than Mr. Jin
18		would be seen driving that vehicle, and those
19		people would be banned by BCLC as well. Is that
20		accurate?
21	А	That is accurate.
22	Q	And the casino patrons to which this money and
23		these chips were dropped off to, were those
24		patrons banned as well?
25	А	No. Not that I'm aware of. It all depends on

1		what the incident is, what it involves in, but a
2		normal dropoff, it would be very difficult to
3		determine what is inside the bag. We can
4		suspect, and usually that's what we do is we
5		suspect the bag contains cash, and if we are
6		able to determine that there was cash from the
7		dropoff, the patron would it would be a file
8		on them. And if the same patron have multiple
9		files, eventually it would lead up to a ban.
10	Q	Okay. You say that it's hard to identify what
11		was in the bag that was being dropped off, but
12		the casinos have sophisticated surveillance
13		systems; is that correct?
14	А	Yeah, but they're not x-ray.
15	Q	Okay. But you could could you not follow a
16		patron from the dropoff to the cash cage and see
17		if they pull cash out of that bag?
18	A	Yes. If we can determine that was the case,
19		yes. But often they would go into a washroom or
20		hotel room where you can only suspect that
21		what was happening because of their actions.
22	Q	In those cases where it was possible to follow
23		the patron from receiving the buy-in to the cash
24		cage and see have a fairly good idea of what
25		was in the bag, were the casinos accepting those

Α

buy-ins in 2012 and 2013? 1 2 Α Yes. Did BCLC ever issue a direction that the casinos 3 Q 4 should not accept buy-ins connected to cash dropoffs? 5 I believe that came a few years later. 6 Α 7 Q Do you recall what year? 8 Α I don't recall the exact date. I would say 9 somewhere during 2015. 10 Okay. So you would agree with me then for at Q 11 least a few years, BCLC was aware that Mr. Jin, who was a known loan shark who had been barred 12 for five years, BCLC was aware that he was 13 14 dropping cash off to patrons and was allowing that cash to be accepted by casinos. Is that 15 16 accurate? 17 I wouldn't say "allow." These incidents were Α reported to be determined whether or not the 18 19 source of the cash was suspicious to, again, 20 GPEB and RCMP. 21 But BCLC did not direct the casinos, as you Q 22 said, until a few years later that transactions that could be directly connected to a cash 23 24 dropoff should be refused. Is that accurate?

That's my understanding, yes.

1	Q	Do you recall anyone at BCLC ever suggesting
2		prior to this direction being made a few years
3		later that the casinos should not be accepting
4		this money?
5	А	I believe the concern was brought up by another
6		investigator that there were these small
7		denomination bills were suspicious and yeah, we
8		should not accept it.
9	Q	Can you tell us who that investigator was?
10	А	Yes. I believe his name is Mike Hiller.
11	Q	And do you recall what the response was from
12		management about Mr. Hiller's suggestion?
13	А	Mr. Hiller was very vocal, but he would often
14		have these private concern or conversation with
15		the management, so I'm not aware of what was
16		being said to him, but my understanding was he
17		was frustrated with the response.
18	Q	But it's fair to say then, though, that
19		Mr. Hiller was expressing these concerns for
20		some time, suggesting that BCLC should not be
21		accepting this cash and BCLC continued to allow
22		the cash to be accepted?
23	А	I think it was often explained that you if
24		these patrons were buying in for \$100,000 and
25		losing \$90,000 or all of it, they're not very

- good money launderers. 1 2 Thank you. I'd like to move ahead now to an 0 3 incident you describe at paragraphs 52 and 53 of 4 your affidavit. And this is an incident in 5 which you describe two Gateway employees meeting with Mr. Jin in 2015 as part of a group outside 6 7 of the Starlight Casino. Is that accurate? 8 Α That is accurate. I was investigating another 9 incident and during the investigation I noticed 10 they were subsequently this meeting, and so it was -- it was looked into further, yes. 11 Thank you. And exhibit I to your affidavit is 12 Q 13 an incident report that relates to this; is that 14 correct? MR. STEPHENS: What exhibit, sorry, Mr. McCleery?
- 15
- MR. McCLEERY: Exhibit I. 16
- 17 MR. STEPHENS: I.
- 18 THE WITNESS: Yes.
- 19 MS. FRIESEN:
- 20 You'll agree with me this incident report is Q 21 almost entirely redacted?
- 22 Α Yes.
- Madam Registrar, I wonder if you might display 23 Q
- 24 document BCLC 0015449 for Mr. Lee.
- 25 Mr. Lee, can you see that?

- 1 A I can.
- 2 Q And we can move to a different page if it would
- be helpful, but I'm hoping you can confirm that
- 4 this is at least a less redacted version of the
- 5 same incident report?
- 6 A I'm still seeing page 2. Yes.
- 7 Q You confirm it's the same report?
- 8 A Yes.
- 9 MR. McCLEERY: Mr. Commissioner, I ask that this be
- 10 marked the next exhibit. Mr. Commissioner, I
- 11 believe you're muted.
- 12 THE COMMISSIONER: My question was whether or not
- that is already part of exhibit 87.
- 14 MR. McCLEERY: It is. The version attached to
- Mr. Lee's affidavit is heavily redacted. We
- 16 have received this less reducted version that is
- 17 much more illuminating than the one in the
- 18 affidavit. And I'm hoping to add this to the
- 19 record.
- THE COMMISSIONER: All right. That's fine, then.
- 21 That will be exhibit 88.
- THE REGISTRAR: Exhibit 88.
- 23 EXHIBIT 88: Incident report at Starlight Casino
- on unusual financial transaction (IN20150010775)
- dated February 27, 2015 (redacted)

Exam by M	r. MC	ccleery
1	MR.	McCLEERY:
2	Q	Mr. Lee, you indicate in your affidavit that you
3		met with one of these two Gateway employees
4		after observing this incident. Is that
5		accurate?
6	A	That is accurate.
7	Q	And that employee advised you that he did not
8		know what Mr. Jin looked like and did not
9		realize he was part of the group that he was
10		meeting with; is that correct?
11	А	That's correct.
12	Q	And did you have any reason to believe that
13		employee did know what Mr. Jin looked like or
14		would have known that he was meeting with him?
15	A	I have no reason to believe otherwise.
16	Q	Thank you. Mr. Lee, next I'll take you to
17		page 11 of your affidavit, the bottom two
18		paragraphs, 55 and 56?
19	A	I'm sorry, what was the pages?
20	Q	Page 11, paragraphs 55 and 56.
21	MR.	STEPHENS: Mr. McCleery, just if I can interrupt.
22		We don't see the copy right now from that
23		document, but we have a hard copy here if you
24		would like us to show him that. Is that

satisfactory?

1	MR.	McCLEERY: Which document are you
2	MR.	STEPHENS: The recently made exhibit copy, the
3		less one with the less redactions on it.
4	MR.	McCLEERY: I'm planning to move on from that.
5	MR.	STEPHENS: Oh, you are.
6	MR.	McCLEERY: Certainly I have no objection him
7		looking at that if it would be helpful, but I'm
8		planning to move on from that now.
9	MR.	STEPHENS: Okay. So you are in exhibit I now.
10	MR.	McCLEERY: No, we're back into the affidavit.
11	MR.	STEPHENS: Okay. Thank you. Sorry for that. I
12		just wanted to make sure.
13	MR.	McCLEERY:
14	Q	Mr. Lee, so at paragraph 65 and 66 of your
15		affidavit, here you describe an incident in
16		which a River Rock VIP manager, to use your
17		words:
18		"Assisted a patron with a \$200,000 cash
19		buy-in and provided the patron with a
20		velvet River Rock bag. The patron
21		received \$45,000 chips, placed all of them
22		in the bag provided by Ms. Gao and left
23		the casino without placing a single bet."
24		Do you recall that incident?
25	A	I do.

1 As part of your investigation did you observe Q 2 surveillance footage of that incident? 3 Α I did. MR. McCLEERY: Mr. Commissioner, we've been provided 4 with surveillance of this incident. For the 5 6 reasons outlined by Mr. McGowan yesterday I'm 7 going to propose that we not play that video at 8 this time, but I've ask that it be marked as an 9 exhibit. And the video is designated as 10 video 2017-52024. 11 THE COMMISSIONER: Exhibit 89. THE REGISTRAR: Exhibit 89. 12 EXHIBIT 89: River Rock surveillance video (File 13 14 No. 2017-52024) 15 MR. McCLEERY: Thank you. Mr. Lee, if we can move ahead to, I think, the 16 Q 17 last section of your affidavit. A section titled "Source of Funds Threshold," beginning at 18 19 paragraph 81. 20 MR. STEPHENS: Sorry, Mr. McCleery, what paragraph? 21 MR. McCLEERY: Oh, I'm sorry, beginning at 22 paragraph 67. You describe a source of funds requirement 23 Q 24 introduced by BCLC in January 2018. And I

wonder if you could briefly describe how that

25

Ľ	xam by	Mr. MC	ccieery
1			requirement operates.
2		А	My understanding is anybody that's that
3			reached a threshold of \$10,000 were required to
4			provide their source of the funds, so they would
5			be approached at the time, and they would have
6			to provide the receipts and as well as where
7			they obtained the money.
8		Q	And does that apply to only cash buy-ins or
9			other types of buy-ins as well?
10		А	I believe that was cash buy-ins.
11		Q	Okay. Would it apply to, say, bank drafts in
12			some circumstances?
13		А	Bank draft were separate conditions. I think
14			some some of the patrons had condition put on
15			that even with bank drafts they would have to
16			present a receipt from the bank. However, I
17			can't recall if it was during the same time.
18		Q	And you say in your affidavit that people try to
19			avoid this requirement by buying in below the
20			\$10,000 threshold, but in your view only a small
21			percentage of these transactions where people
22			try to buy in just below the threshold are
23			genuinely suspicious. Can you explain to the
24			commissioner why you believe that only a small

percentage of these transactions are genuinely

1 suspicious?

_		Suspicious:
2	A	Yes. There would be a few different examples or
3		circumstances where a patron buys in for \$10,000
4		that were deemed suspicious. One would be
5		simply they just don't have receipts and they
6		know that there's a requirement, so they will
7		try to buy in below the threshold to avoid being
8		approached for receipt. Or they would have
9		multiple buy-ins and they have no clue how much
10		they have bought in with, and they have gone to
11		the ATM and withdraw money multiple times,
12		didn't keep the receipt with them, so those
13		would be deemed not suspicious. Or the simple
14		fact that they have previous disbursement from
15		the casino where the casino don't provide
16		receipts for them, and they have 24 hours period
17		to use the same same funds for the buy-ins.
18	Q	And can you describe in your based on your
19		experience, how has this requirement impacted
20		the number of large cash transactions that took
21		place
22	A	I'm sorry, you kind of cut in and out a little
23		bit. Can you repeat the question, please.
24	Q	Of course. I'm sorry about that. Can you
25		explain in your based on your observations,
25		explain in your based on your observations,

1		how this requirement has impacted the number of
2		large cash transactions you're observing in
3		[indiscernible]?
4	А	It impacted where now you have the loan sharks
5		that provide hundreds and hundreds of thousands
6		of dollars that could not provide a receipt for
7		the customer, so they are no longer able to use
8		the suspicious money to buy in.
9	Q	But the patrons could still use money from loan
10		sharks to buy in for less than \$10,000; is that
11		accurate?
12	A	Under \$10,000, yes.
13	Q	And do you still see transactions for thousands
14		of dollars conducted in \$20 bills?
15	A	Sorry? Say that again.
16	Q	Do you continue to see since the introduction of
17		the source of funds requirements transactions
18		for thousands of dollars in \$20 bills?
19	A	Yes.
20	Q	And in some of those occasions, are those \$20
21		bills bound with elastic bands?
22	A	In some cases, yes.
23	Q	And do you agree those are both indicators that
24		a transaction might be suspicious, small
25		denominations and bound with elastic bands; is

- 1 that accurate?
- 2 A I would say some. Usually we look for other
- indicator because I do believe some of the ATMs
- 4 only dispense 20 dollar denominations.
- 5 Q And you've continued to report transactions to
- 6 FINTRAC since January 2018; is that correct?
- 7 A That's correct.
- 8 Q But you would agree that there continues to be
- 9 suspicious transactions in BC casinos since
- 10 January 2018?
- 11 A There are some, yes.
- 12 Q Mr. Lee, I'd like to take you to a couple of
- incidents that have happened more recently.
- MR. McCLEERY: Madam Registrar, I wonder if you might
- 15 pull up for me document number BCLC0016423.
- 16 Q And can you see that, Mr. Lee?
- 17 A It's very small.
- 18 MR. STEPHENS: The font is quite small, Mr. McCleery.
- 19 Yes, that works, or we have a hard copy
- available.
- 21 MR. McCLEERY: Yes, certainly if you have a hard copy
- available, that might make things easier.
- 23 MR. STEPHENS: Yes. I'm presenting Mr. Lee 16423.
- MR. McCLEERY: I'm sorry, I'm having a small
- 25 technical difficulty of my own. Here we are.

1 Mr. Lee, do you recognize this report? 0 2 Α Yes. This is a BCLC iTrak incident report dated 3 Q 4 January 29, 2020; is that correct? That's correct. 5 Α Q And do you recognize this is a report of an 6 incident that you were responsible for 7 8 investigating? 9 Α That's correct. 10 Mr. Lee, I'd like to take you to page 2 of that Q report. And can you confirm, is this page --11 this is an entry created by Great Canadian 12 surveillance staff. Is that accurate? 13 That is correct. 14 Α And am I correct that your investigation would 15 Q begin, in this case would have begun with you 16 17 receiving this report from Great Canadian surveillance and then you would have launched 18 your investigation from there? 19 20 That's correct. Α So the bottom half of this page describes an 21 Q 22 incident in which an individual is dropped off 23 at the River Rock, enters the casino, and then 24 at 6:14 p.m. it says the individual removes two

bundles from -- it says "of," but I assume it

1		means "from his pockets at" and then I gather
2		that designates a gaming table, and places them
3		on the table for buy-in. "DLR," which I gather
4		means dealer:
5		"Removes the elastic bands and begins the
6		count."
7		And the next entry [indiscernible] do you agree
8		with that
9	А	Yes.
10	Q	And then the next entry says:
11		"Dealer completes the count for a total of
12		\$40,000, 200 \$20 bills. The patron
13		receives chips and walks around to various
14		tables making numbers marking numbers
15		on the baccarat tracking card. Gaming
16		activity is limited with bets ranging at
17		\$20 wagers."
18		The next entry is:
19		"The individual removes a bundle of \$20
20		bills from his jacket pocket and places it
21		on another gaming table. The dealer
22		removes the elastic band and completes the
23		count for a total of \$2,000, 100 \$20
24		bills, and the individual receives his
25		chips and then eventually leaves the

1		casino."
2		Do you agree that's an accurate characterization
3		that that surveillance officer has reported?
4	А	Without looking at the video and comparing to my
5		notes it's that's his statement.
6	Q	Okay.
7	А	And usually, generally, surveillance would put
8		in their review and often we would find
9		discrepancies with how it's been reported and
10		with additional review, and it's my finding
11		usually that's where I add my comments in.
12	Q	Okay. And above that entry that we've just
13		reviewed, the surveillance officer has listed
14		five reasons why he or she believes this
15		transaction is unusual; is that correct?
16	А	Yes, that's what is on his report, yes.
17	Q	And those features include that it's a that
18		the funds were bound with elastic bands, that
19		they're in small denominations and they were
20		packaged in \$2,000 bundles. Is that accurate?
21	А	That is what he stated on his report, yes.
22	Q	Right. That's what I mean. It's accurate that
23		that's what the report says.
24		And then if we go ahead to the next page,
25		there is I believe there's an entry created

1		by you. Is that accurate?
2	А	That is correct.
3	Q	And you concluded that this was not a suspicious
4		transaction; is that correct?
5	А	That is correct. That was my findings.
6	Q	Can you give us an idea of why in this case you
7		concluded that despite the reasons offered by
8		the surveillance officer this was not a
9		suspicious transaction?
10	А	It would not be out of the norm for a patron to
11		obtain \$6,000 in \$20 bills.
12	MR.	McCLEERY: Thank you. Mr. Commissioner, could I
13		ask this be marked as the next exhibit.
14	THE	COMMISSIONER: That will be exhibit 90.
15	THE :	REGISTRAR: Exhibit 90.
16		EXHIBIT 90: Incident report from River Rock on
17		unusual financial transaction (IN20200006443)
18		dated January 29, 2020
19	MR.	McCLEERY: Mr. Commissioner, with respect to this
20		exhibit and the last one, for reasons we've
21		discussed yesterday I'm going to ask that these
22		not be posted to the website until further
23		direction from you.
24	THE	COMMISSIONER: All right. I'll make that
25		direction. Thank you.

1	1 MR. McCLEERY: Mr. Lee, I think I'm f	inished with
2	2 that report. But Madam Registra	r, I wonder if
3	we can see BCLC document 0016440	. Mr. Stephens,
4	4 if you have a hard copy that mig	nt be helpful.
5	5 MR. STEPHENS: We do. We just provide	ed that document
6	6 that you read out, 16440, to Mr.	Lee.
7	7 MR. McCLEERY:	
8	8 Q Mr. Lee, do you recognize this do	ocument?
9	9 A I do.	
10	Q And this is another BCLC iTrak i	ncident report;
11	is that correct?	
12	12 A That is correct.	
13	Q And in this case the dates are re	edacted, but
14	would you agree that the inciden	t file number
15	suggests it was an incident that	took place in
16	16 2020?	
17	17 A Yes.	
18	Q If I can take you down to page 2	of that report.
19	19 Again, we have a description that	t I gather is
20	20 had been created by a Great Canad	dian
21	21 surveillance staff member; is the	at correct?
22	22 A That is correct.	
23	Q And if you look at the bottom of	the first
24	paragraph, there is a sentence t	hat says:

"Total 24 hour completed transaction was

1		\$15,770 (19 times 100, 1 times \$50, 691
2		times \$20)."
3		Do you agree this line is intended to mean that
4		the at least the surveillance officer's
5		observation is that there was a total
б		transaction of \$15,770 within 24 hours and that
7		of that 691 \$20 bills were produced for those
8		buy-ins?
9	A	Yes, that is in his report, yes.
10	Q	And based on your investigation, which I gather
11		is detailed primarily on page 4, am I correct
12		that in this case no source of funds this
13		proof of source of funds was requested for this
14		patron?
15	А	In this case the source of funds was requested
16		and was refused.
17	Q	And are you able to identify how much the
18		individual bought in for before the source of
19		funds request was made?
20	А	I believe that this patron has went over
21		before he was approached. In this case it's
22		although it's within 24 hours, it was actually
23		conducted in two different days, so in a lot of
24		cases that casino staff record on that day, or
25		their tracking might have been not they did

1		not notice it right away. They did not add the
2		two gaming dates together. This is after the
3		fact that they realized that this patron has
4		gone over.
5	Q	Can you tell us how they would track an
6		individual's buy-in, like this individual, to
7		identify whether they need to ask the source of
8		funds documents?
9	А	To my knowledge the dealer supervisor would
10		track a patron when they buy in and it all
11		depends on the patron's gambling habits.
12		There's as you can see, he has conducted
13		multiple buy-ins on various tables, and if
14		that's the case, sometimes the tables, it's not
15		even in the same area, so unless you assign
16		somebody that's dedicated to each patron to
17		follow them around and track that buy-ins, it's
18		almost next to impossible to keep accurate
19		tracking.
20	Q	Would you agree with me, then, that it can be
21		quite difficult to identify for a patron like
22		this one who goes to different tables or maybe
23		comes to the casino and leaves and comes back,
24		it can be quite difficult to identify when that
25		patron needs to provide proof of a source of

1 funds? 2 Especially on two different gaming dates, yes. And that's -- in -- now I think the current --3 4 in my current role, that's what I observe 5 mostly, we are dealing with reports such as this, two different gaming days where a patron 6 7 have gone over \$10,000 and when the service 8 provider realizes that they have gone over and 9 they did not get a source of funds interview or 10 receipt, they would create an incident report 11 saying it's suspicious, although they were often 12 a patron were never even approached. So that would also help me in my investigation determine 13 whether or not this is a suspicious indicators 14 15 and it would be part of my findings. MR. McCLEERY: Thank you. Mr. Commissioner, I ask 16 17 this report be marked as a next exhibit. And, 18 again, that it not be posted without direction 19 from you. 20 THE COMMISSIONER: Very well. It will be marked exhibit 91 and I'll direct that it not be 21 22 posted. 23 THE REGISTRAR: Exhibit 91, yes. 24 EXHIBIT 91: Incident report from River Rock on 25 unusual financial transaction (IN20200012826)

1 (redacted) 2 MR. McCLEERY: Mr. Lee, I'd next like to just conclude and ask 3 0 4 you about a couple of entries in your notebook. You keep a notebook related to your 5 responsibilities as a BCLC investigator? 6 I have kept the notebook since the first day I 7 Α 8 started with BCLC and every working day. 9 Q Are you required to keep the notebook? 10 There is no requirement. It's just a habit of Α mine that -- to write in which file I have taken 11 ownership of and to document some of the stuff 12 13 that occurred that day. 14 And do you -- sorry, in taking notes in your Q notebook you try to be as accurate and 15 [indiscernible]? 16 17 That's correct. Α MR. McCLEERY: So, Madam Registrar, I don't think we 18 19 need to have it pulled up, but maybe for 20 Mr. Lee's reference this is document 21 BCLC0016362. MR. STEPHENS: Would you like us to provide Mr. Lee 22 23 that document, Mr. McCleery? 24 MR. McCLEERY: Perhaps I'll ask him about the 25 incident I'm going to refer to first and if he

1 needs it, we can --2 MR. STEPHENS: Okay. MR. McCLEERY: 3 4 Mr. Lee, the first thing I'm going to ask you Q 5 about is an entry dated March 20th, 2013, and this refers to a monthly investigator meeting 6 7 and a discussion of suspicious transaction 8 reporting where -- quoting from your notebook, 9 you say: 10 "Manager Gord Friesen gave an example of." 11 And then he identifies a particular casino patron. And then in quotations it says: 12 "If the patron came into the casino with 13 14 \$200,000 in \$20 bills that is not 15 suspicious because we know who he is." Do you recall that meeting? 16 17 I do. Α And who was Gord Friesen at that time? 18 O 19 Α Our manager. 20 Can you -- I read out how your characterize it Q 21 in your notes. Do you recall the exact comment made by Mr. Friesen? 22 23 Α That because we know -- we established that this 24 guy is -- has a source of wealth and we know 25 that he's a businessman, that therefore the

1 money that he -- that he have is not suspicious. 2 0 And did you agree with that sentiment? I did not. 3 Α 4 Can you tell us why you disagree with that? Q It is just -- it's not a common practice of a 5 Α bank issuing \$200,000 in \$20 dollar. In my mind 6 7 if somebody such as Jim Pattison walked into the casino with \$200,000, it would be the same 8 9 thing. We all know that Mr. Pattison is quite 10 wealthy. It's just unusual to have that. To me 11 it's unusual. 12 And when Mr. Friesen suggested that the Q transaction was not suspicious, did you 13 interpret that as a direction that it should not 14 be reported as suspicious? 15 I believe it would still be reported. That 16 Α 17 was -- to my understanding was just an example of we have established a patron's wealth. 18 19 0 In an incident like the one described, there 20 would still be -- could still be a report made 21 to FINTRAC? To my knowledge, there was no direction to 22 Α 23 the service provider not to report such a thing. 24 And would it be recorded as both a large cash Q 25 transaction and a suspicious transaction?

1	А	It would be to my knowledge, it would be
2		reported as a large cash transaction as well as
3		unusual transaction.
4	Q	There's one other incident referred to in your
5		notes I would like to ask you about, and this is
6		an incident or entry dated February 13th, 2014.
7		And it's an incident in which you detail a phone
8		conversation you had with one of your fellow
9		investigators, Murray Ross, recording a large
10		cash transaction report that was not completed
11		because there was no occupation listed. Is that
12		a conversation that you remember?
13	А	I do remember.
14	Q	And do you recall what Mr. Ross told you?
15	А	I recall that there was a large cash transaction
16		was incomplete which shows in our system that
17		hasn't been submitted to FINTRAC and is sitting
18		there waiting because the required field was not
19		complete. And I recall that we Mr. Ross
20		indicated to me that my manager, assistant
21		manager want me to close that LCT and submit
22		that submit that to FINTRAC.
23	Q	And who was your assistant manager at the time?
24	А	John Karlovcec.
25	Q	And do you recall specifically how Mr. Ross

1 indicated that Mr. Karlovcec suggested you 2 should close that incomplete report? 3 Α To make up occupation for the patron. 4 So your understanding, then, was that the Q 5 direction was to provide incorrect information 6 to FINTRAC? 7 Α That's correct. 8 And how did you feel about that? Q 9 I made a note, stated to my fellow investigator 10 that I was not comfortable with that. I said 11 if -- I said if my boss asks me to do something, I will do it; if he have put in an email, so I 12 have it in writing that this is the direction 13 14 that he want me to take. And I was not 15 comfortable with it. And did you do as you were directed and provide 16 Q 17 an incorrect occupation? No, I did not. 18 Α 19 MR. McCLEERY: Mr. Commissioner, I think those are my 20 questions for Mr. Lee. 21 THE COMMISSIONER: All right. Thank you, 22 Mr. McCleery. MR. McCLEERY: I believe we have first up for 23 24 participants is Ms. Friesen for GPEB. I believe

the allocation is 20 minutes, but perhaps Madam

- 1 Registrar can confirm.iuytred
- 2 THE COMMISSIONER: I have 25 minutes for Ms. Friesen.
- 3 MR. McCLEERY: My mistake, then. I apologize.
- 4 Ms. Friesen.
- 5 THE COMMISSIONER: That's all right.
- 6 MS. FRIESEN: Thank you, Mr. Commissioner. Yes,
- 7 Ms. Friesen.
- 8 EXAMINATION BY MS. FRIESEN:
- 9 Q Thank you, Mr. Commissioner. Hello, Mr. Lee.
- 10 A Hello.
- 11 Q Can you hear me okay?
- 12 A Yes.
- 13 Q Thank you. You've given evidence regarding
- BCLC's role in reporting incidents to GPEB.
- Typically notice of the incidents would be in
- 16 the form of section 86 reports; is that right?
- 17 A That's correct.
- 18 Q And GPEB investigators have the ability to
- 19 request further information after receiving a
- 20 section 86 report?
- 21 A That's my understanding, yes.
- 22 Q And in fact GPEB investigators frequently did
- 23 request further information from BCLC after
- receiving a section 86 report; is that right?
- 25 A That is correct.

1	Q	And you have no direct knowledge as to what
2		steps GPEB took with respect to that
3		information?
4	A	No, I don't.
5	Q	As a BCLC investigator your role was to observe,
6		record and report?
7	A	Yes.
8	Q	As you understood it?
9	A	Yes.
10	Q	And as part of its observe and report function
11		BCLC would typically report any suspected
12		criminal behaviour to law enforcement; is that
13		right?
14	A	That is correct.
15	Q	It was not BCLC's role to conduct criminal
16		investigations?
17	A	That's my understanding, yes.
18	Q	And you're aware that GPEB was also reporting
19		incidents to law enforcement?
20	A	My understanding, yes.
21	Q	And you'll agree with me that like BCLC, GPEB
22		also did not conduct criminal investigations to
23		your understanding?
24	А	That wasn't my understanding. My understanding
25		is they were sworn the special constables and

1 they have more power than us. We're just 2 corporate investigator versus their -- they have 3 the constable status. However, you'll agree with me that an 4 Q 5 investigator with a provincial regulator is not the same thing as a police officer; correct? 6 7 MR. STEPHENS: If I could just say, it sounds like a 8 legal question, Ms. Friesen, like what their 9 powers are. If you want to ask the witness what 10 he observed, you know, that seems reasonable. MS. FRIESEN: Just to clarify, I didn't use the word 11 "powers." I believe that that was the witness's 12 13 evidence. My question is that the investigator 14 with a provincial regulator is not the same thing as a police officer. According to his 15 16 understanding. 17 THE COMMISSIONER: Doesn't that call for a legal conclusion, or are you just asking for his 18 understanding, you said? 19 20 MS. FRIESEN: Yes, Mr. Commissioner, just his 21 understanding. 22 THE COMMISSIONER: Okay. I'm not sure what use that 23 is to me, but go ahead. 24 THE WITNESS: My understanding is they have more 25 jurisdiction or control as the regulators. They

Q

can look into it further, much more than our 1 2 capability. I do know that they have permission 3 to look into police database, which we don't 4 have, so that was my understanding, that they had similar role, but they did take a backseat 5 when RCMP or police were investigating 6 7 something. They would stand back. And then they were investigating, then BCLC would stand 8 9 back, so we don't interfere in the 10 investigations. 11 MS. FRIESEN: 12 You're aware that they were reporting incidents to law enforcement? 13 14 I was aware that they were reporting, yes. Α And with respect to -- just moving on to certain 15 0 other parts of your affidavit, Mr. Lee. Just 16 17 with respect to -- I want to talk to you a little bit about your last statement in your 18 19 affidavit, your last paragraph. It says that 20 you say that it's your belief that suspected 21 dirty money was mostly eliminated from casinos 22 five years ago and that's when the source cash 23 conditions program was implemented; correct? 24 That's correct. Α

And is it fair to say what you mean by that

1 statement is that you observed a reduction in 2 the suspicious cash buy-ins starting in 2015? Is that accurate? 3 4 Α That would be accurate. 5 Okay. And there may have been a reduction in Q STRs as well? 6 7 Α Not necessarily the STR. The money, the cash 8 that were coming in, that was dramatically reduced from --9 10 Cash that was coming in? Q 11 Α Yes. And your understanding is that there was no 12 Q correlating reduction in STRs? 13 There were still STRs. I do believe that it was 14 Α 15 a dropoff compared to preconditions. Okay. And, now, STRs, now, that stands for 16 Q 17 suspicious transaction report; correct? That's correct. 18 Α 19 And whether an STR is filed is in part based on 20 a subjective -- it's partially a subjective determination? 21 22 Yes. Α 23 Q Okay. One must have evaluate the circumstances 24 to determine whether they are suspicious? 25 That's correct. Α

That's part of the determination. 1 Q 2 And there was no corresponding decrease in 3 large cash transactions that began five years 4 ago to your knowledge; correct? 5 Sorry, I'm not following the question. Α 6 There was no decrease in large cash transaction 7 that began five years ago; correct? MR. STEPHENS: Just to be fair to Mr. Lee, are you 8 9 asking him for sort of empirical statistical 10 data? MS. FRIESEN: Well, is that his understanding. Is he 11 12 aware whether there was a decrease in large cash 13 transactions. 14 THE WITNESS: In the threshold, yes. Like, the 15 amount of cash buy-ins, yes, there was a 16 decrease. We stopped seeing what I mentioned 17 earlier that the 300,000 and \$400,000 buy-ins, 18 that just doesn't happen anymore. 19 MS. FRIESEN: 20 So you're saying there was a decrease in large Q 21 cash transactions? 22 Yes the amount. We're talking about large cash 23 transaction, that's \$10,000, each report, and 24 whether or not that decreased, no. The \$10,000

threshold is still -- is still, I think, the

1 The amount of each buy-in, like, higher same. 2 amount, that decreased. 3 Q To your knowledge there's no requirement for BC 4 casinos to document the denomination of cash 5 payouts to patrons; is that right? That's correct. 6 Α 7 Q So this would make it difficult to trace whether 8 patrons are being paid out in a different 9 denomination than what they bought in with? 10 Α Yes. 11 O And in 2015 you were not stationed at River 12 Rock, were you? I believe I might have been reassigned to River 13 Α 14 Rock. I was always there as -- to assist. 15 Mainly with patron interviews and translations. So -- and because the volume of reports that 16 17 River Rock gets, often I would assist because I quess the sites that I was responsible for were 18 19 not as busy, so I can take on a few files for 20 them, and that's what often I did. 21 Just to confirm your evidence in 2014 you were Q 22 transferred to Hard Rock; is that right? 23 Α That's correct. 24 That was your permanent base? Q 25 That was -- I believe I got transferred to Hard Α

Exam Dy	MS. II	1esen
1		Rock Casino in the beginning of 2014.
2	Q	Correct. Okay. Thank you. With respect to
3		I wanted to ask you a question regarding
4		paragraph 40 of your affidavit. This paragraph
5		refers to that meeting that you refer to when
6		you were speaking with Mr. McCleery regarding
7		the meeting with Mr. Towns. And in that
8		paragraph you state and referring to
9		Mr. Towns you state:
10		"He also told myself, Mr. Alderson and
11		Mr. Beeksma that we were not police
12		officers and to stop speaking to patrons.
13		We were instructed that it was Great
14		Canadian staff who should speak with
15		patrons."
16		Do you see that there?
17	А	Yes.
18	Q	You were not advised that GPEB should be
19		speaking to patrons?
20	A	I was not aware that GPEB was conducting any
21		patron interview during that time, no.
22	Q	Right. So you were not advised it was GPEB who
23		should be speaking to patrons?
24	A	No.

Q I also want to refer you, Mr. Lee, to

1		paragraph 71 of your affidavit. And
2		paragraph 71 you say:
3		"If a player tries to buy in with cash
4		casino winnings, they have to do so within
5		48 hours of the casino disbursement and
6		the buy-in must and must buy in at the
7		same casino that made the disbursement.
8		Otherwise they cannot use the cash to buy
9		in."
10		Do you see that there?
11	А	Yes.
12	Q	It is 48 hours? I know you referenced a 24-hour
13		window period in your evidence?
14	А	To my knowledge, that service provider has the
15		okay to source the funds within 48 hours of the
16		disbursement. However, when I made that
17		statement, it is impossible for River Rock staff
18		to determine if this patron has just been paid
19		out from the park casino, because they do not
20		see a patron's transaction from other sites, so
21		they would not be able to confirm or tell that
22		the patron had received disbursement from
23		elsewhere.
24	Q	Right. But this 48-hour window, just getting
25		back to the 48-hour window for the buy-in,

1 that's pursuant to BCLC policy or directive? 2 Yes, that's correct. They have the ability to Α 3 source the funds to the previous 48 hours, yes. 4 Or even receipt, I believe, if a patron 5 withdrawed \$3,000 from the bank, the receipt that they produce, let's say it's to the time 6 that they arrived at the casino, they might only 7 8 buy in with a thousand dollars, but they have 48 hours to, I guess, use the rest of the funds 9 10 from the withdrawal. 11 Q Right. 12 So they have -- yeah. Once the 48 hours Α 13 expired, that receipt would no longer accept. The service provider won't accept. 14 Okay. So you've confirmed that it's a BCLC 15 0 policy or directive. And there's a good 16 17 rationale for that policy or directive, correct, to have the 48-hour window, and that is to 18 19 ensure that the funds can be properly sourced; 20 correct? 21 Right. It just give the patron some time. Α 22 Because not often they would buy in whatever 23 they withdraw from the bank. So if they take 24 out \$5,000, they might only want to gamble a 25 thousand dollars, then they start winning,

- 1 there's no reason for them to continue to buy 2 in. 3 Q Right. So it gives them some amount of time, 4 but not too much time? 5 Yes. Α And if it was -- the reason why there's a 6 7 48-hour window is to ensure that there's a 8 proper connection between the funds and the 9 receipt? 10 That's my understanding, yes. Α And the further away from the time of the 11 0 winnings, the more difficult it is to source the 12 funds? 13 That's correct. 14 Α 15 You'll agree with me that if the policy is not Q followed this may create more of a money 16 17 laundering risk? That's correct. 18 Α 19 MS. FRIESEN: Thank you. Those are my questions. 20 THE COMMISSIONER: Thank you, Ms. Friesen. Mr. Skwarok. 21 MR. SKWAROK: I'm wondering if I can request a 22 10-minute intermission. 23
- 24 THE COMMISSIONER: Yes. All right. Why don't we just take the regular break. I think,

1	Mr. McCleery, are we on target to finish in
2	time? Can we take 15 minutes instead of 10?
3	MR. McCLEERY: I think we might be a little bit
4	pressed for time, Mr. Commissioner, but I'll
5	leave it to you to decide.
6	THE COMMISSIONER: Well, let's take 15 minutes and if
7	necessary, we can sit a little longer to
8	conclude today. Thank you.
9	THE REGISTRAR: This hearing is adjourned for the
10	morning recess until 11:23 a.m.
11	(WITNESS STOOD DOWN)
12	(PROCEEDINGS ADJOURNED AT 11:07 A.M.)
13	(PROCEEDINGS RECONVENED AT 11:22 A.M.)
14	THE REGISTRAR: The hearing has now resumed.
15	THE COMMISSIONER: Thank you. Yes, Mr. Skwarok.
16	STONE LEE, a witness for
17	the commission,
18	recalled.
19	EXAMINATION BY MR. SKWAROK:
20	Q Mr. Lee, I'd like just to ask you some broad
21	based questions to start off with relating to
22	Great Canadian's filing performance. We heard
23	from Mr. Beeksma yesterday about how Great
24	Canadian and other service providers were
25	required to file large cash transaction reports

1 and unusual financial transaction reports. 2 You're aware, sir, that over the last few years, Great Canadian has filed thousands and thousands 3 4 of such documents? 5 Α Yes, I'm aware. And have you reviewed a large number of those? 6 0 I have. 7 Α Dealing first with the large cash transaction 8 Q 9 reports, those are reports prepared whenever 10 somebody comes in with \$10,000 or more in cash; 11 correct? 12 Within 24-hour period, yes, that's correct. And in the report it's got identification 13 Q information about the individual and the like? 14 15 Α Yes. The required field. What can you say about the quality of these 16 Q 17 large cash transaction reports that were prepared by Great Canadian? 18 19 Α What do you mean by that? 20 Were they accurately and completely prepared? Q 21 They were prepared, yes. There are sometimes Α 22 little, I guess, mistakes that would occur, but that was -- it wouldn't be out of the norm if 23 24 something like that happens. 25 By and large they were done properly? Q

- 1 A I will agree.
- 2 Q And what became of those large cash transaction
- 3 reports? Do you know?
- 4 A They get filed to FINTRAC.
- 5 Q And are you aware of anything following that
- filing if any prosecutions were initiated or
- 7 police action?
- 8 A No, not that I'm aware.
- 9 Q With respect to unusual financial transaction
- 10 reports, you reviewed lots of those too;
- 11 correct?
- 12 A That's correct.
- Q And can you explain generally how good were
- 14 they?
- 15 A They were being reported, and it was up to the
- 16 investigator to determine and conduct further
- 17 investigation to figure out the full story.
- 18 O So the Great Canadian surveillance or whoever
- 19 people would fill out the unusual financial
- 20 transaction report and put in sufficient
- 21 information to get your crew of people started
- 22 looking at the --
- 23 A That's correct.
- Q And you'll agree with me, sir, it was not the
- job of Great Canadian personnel to do any

Α

1 investigation? 2 They were -- I believe their job is to Α 3 conduct proper -- tell the proper story of what 4 took place and report it, yes. 5 And they did that? O In most cases, I will agree. 6 Α 7 I'll go so far to say in the vast majority of 0 cases. Would you agree with that? 8 There are incidents where there's further 9 Α 10 review need to be conducted to accurately tell 11 the story and often we will have to request for 12 further review or we would have to review ourselves to determine what the incidents -- to 13 14 tell the full story. Sure. But that was -- Great Canadian's job was 15 O 16 to put in the bare bones facts and BCLC's job to 17 investigate? 18 That's correct. Α 19 Q How did you find relationships with Great 20 Canadian staff? Were they cordial, 21 professional? Yes, I would agree. 22 Α 23 Did they provide you with information when you Q 24 asked for it?

At times. Met with some challenges. But over

1		the years, the relations and communication and
2		cooperation has definitely improved. In my
3		experience.
4	Q	In those challenges you talk about, was that
5		pre-2012?
6	А	I would say right around 2012 there was some
7		challenges, yes.
8	Q	And afterwards it got better?
9	A	Yes, it did.
10	Q	You were never denied access to the surveillance
11		room or
12	A	I have on occasions. That we were told that
13		we're not available to they were not
14		available for us to attend to review because
15		they were busy, and which we understand, but
16		yeah, that did occur.
17	Q	But nothing to thwart your investigation?
18	A	It just took more time to go attend surveillance
19		to review, conduct our review.
20	Q	That wasn't a major problem for you, was it?
21	A	That was at the beginning. And later on it
22		wasn't because now we have the capability of
23		reviewing from our office. So we no longer need
24		to go actually physically attend the
25		surveillance room.

1 Q All right. So these delays in getting access to 2 surveillance were in the 2012 period? 3 Α I would say yes. 4 Thank you. I'm just going to take you to your Q 5 entire affidavit, sir. But I'm going to ask you if you'll agree with this proposition: starting 6 7 in about paragraph 9 of your affidavit and then 8 going on to about paragraph 21, you talk about 9 issues relating to loan sharking. Just have a 10 quick look at it. And the question I'm going to 11 ask of you, those events were 20 years old; right? 12 13 Α That's correct. 14 Thank you. In paragraph 22 and 23 of your Q 15 affidavit, sir, you refer to the banning of a loan shark and the manager of Holiday Inn casino 16 17 was upset; right? Do you see that, sir? Yes, sir. 18 Α 19 Q Again, that was 20 years ago; correct? 20 That's correct. Α 21 You were asked a question by my learned friend Q for the commission staff about an incident in 22 23 which you heard that BCLC's staff management had 24 a discussion with Great Canadian senior 25 management about the inappropriateness of BCLC

- banning some patrons. Do you recall that?
- 2 A Yes.
- 3 Q And you said -- I think you said it was in 2012
- 4 as well.
- 5 A That was in my notebook that I have -- that was
- 6 the meeting that I had got pulled into by my
- 7 senior management.
- 8 Q All right. And you see that -- when was that
- 9 again, sorry? 2012?
- 10 A Towns meeting ...
- 11 Q Around. Might be '14, whatever.
- 12 MR. STEPHENS: I think he'd like to refer to his
- 13 affidavit, Mr. Skwarok. Is that ...
- MR. SKWAROK:
- 15 Q Try paragraph 39, sir.
- 16 A Yes.
- 17 Q What year was that?
- 18 A 2012.
- 19 O In your testimony today you suggested that the
- 20 name of Rod Baker appeared or came up in the
- 21 discussion about this Great Canadian BCLC
- 22 management discussion. Do you recall your
- recall evidence today?
- 24 A That was in my notes, yes.
- Q Who did you hear that from?

24

25

Exam	by Mr.	Skwarok
1	А	Terry Towns.
2	Q	Terry Towns said that Rod Baker said that to one
3		of these patrons?
4	A	Not back off. He was informed that BCLC
5		investigator were banning VIP patrons as well as
6		instructing the site staff what to do.
7	Q	I'm going to suggest to you, sir, that Mr. Baker
8		never once in his life tried to interfere with a
9		BCLC investigation?
10	A	I did not say he was tried to interfere with
11		investigations, sir.
12	Q	He at no stage ever said back off from banning
13		players. I'll put that to you.
14	A	I'm sorry, you're cutting in and out.
15	Q	I put to you the statement or the assertion that
16		Mr. Baker never told anyone at BCLC to your
17		knowledge to quit banning high-limit gamblers.
18	А	I'm just stating that that's what was said at
19		the meeting when we were told that Mr. Terry
20		Towns were informed or was advised that BCLC
21		investigator at River Rock were banning VIP
22		patrons and, like, I guess instructing the site

staff what to do.

Q

I have no trouble with that proposition. My

concern relates to who the person at Great

Canadian was that was doing it.

- 2 A He stated Rob Baker.
- 3 Q Mr. Towns said Mr. Baker complained --
- 4 A Informed -- had informed him.
- 5 Q So you won't say that Baker told Towns that
- 6 Baker was upset about banning the patrons?
- 7 A I was not present with that conversation, sir.
- 8 Q So you don't actually know what was said at all?
- 9 A No, I don't.
- 10 Q When do you recall Mr. Baker's name in the
- 11 context of this discussion?
- 12 A Like I had stated in my notes, that I make notes
- every day since I've been with BCLC, so after --
- immediately after my interaction with Terry,
- Mr. Towns, that the note was made that day, and
- 16 Rob Baker's name was there. It's in my notes.
- 17 Q You didn't mention Mr. Baker's name in your
- 18 affidavit, did you?
- 19 A Not that I recall, no.
- 21 company; right?
- 22 A I did not know what his position was during that
- time. I just remember that was the name that
- Mr. Towns had stated. That's how he became
- aware that we had interviewed the patron.

1	Q	All right. Let me move on to large cash
2		buy-ins. You talked about shopping bags of cash
3		coming into Great Canadian. These events were
4		properly reported by Great Canadian typically in
5		LCTs and UFTs; correct?
6	А	That's correct.
7	Q	And BCLC didn't tell Great Canadian not to
8		accept these funds, did they?
9	А	I'm not aware of what is instructed beyond my
10		duties. If there's anything that was
11		communicated above from the management, I'm not
12		aware.
13	Q	But certainly nobody at BCLC to your knowledge
14		told Great Canadian to not accept these funds;
15		correct?
16	A	That's my understanding, correct.
17	Q	And Great Canadian did file the appropriate
18		reports; correct?
19	A	To the best of my knowledge, yes.
20	Q	In your affidavit you refer to Mr. Towns
21		suggesting that BCLC are not police officers.
22		Do you remember that? That's at paragraph 40 of
23		your affidavit.
24	A	That's correct.

Q What did you understand that to mean?

1	А	That we're our role is to observe and report.
2		And it's up to the police and GPEB to
3		investigate whether or not the origin of the
4		funds were suspicious or not.
5	Q	It certainly was not suggested by Mr. Towns that
6		it should be Great Canadian personnel that
7		should be investigating; correct?
8	А	No, that's not my understanding.
9	Q	I want to take you briefly to part of your
10		affidavit dealing with Paul Jin. And in
11		particular let's go to paragraph 47, and you
12		make reference to having reviewed incidents not
13		related to Mr. Jin. Do you see that?
14	А	Yes.
15	Q	And those incidents in fact were recorded by
16		Great Canadian staff; correct?
17	А	That would be correct.
18	Q	And in paragraph 51, if I could take you there
19		for a second. Do you have that?
20	А	Yes.
21	Q	The first sentence:
22		"Mr. Jin owned a white Toyota Sienna which
23		was well known to BCLC investigators."
24		In fact, the reason it was well known to BCLC
25		investigators is because they were told by Great

Canadian staff that that was Mr. Jin's vehicle; 1 2 correct? 3 Well, that same vehicle would turn up in videos, 4 incident reports, as well as licence plate 5 recognition provided by BCLC. Well, that -- sorry for interrupting. 6 Q 7 Α It's okay. So that's how that vehicle was linked to Mr. Jin. 8 The identity or the problems that are arising in 9 Q 10 Jin's dropoffs were noticed by Great Canadian 11 personnel? 12 Α Yes. 13 And in fact are you aware that Great Canadian Q personnel in 2016 issued a directive to its 14 15 compliance department and to other personnel to refuse all cash buy-ins from people seen to have 16 17 got money from Jin's white Sienna. Are you aware of that? 18 19 I do not -- I'm aware, but, however, I don't 20 know the content of the directive. I was not 21 copied on their internal direction. I can advise you, sir, it was in May of 2016. 22 And I don't expect that you would have seen it. 23 24 MR. McGOWAN: With respect, Mr. Commissioner, it's

not appropriate for counsel to be advising the

1 witness of anything. He can ask questions as to 2 the witness's evidence that is before you. 3 MR. SKWAROK: There's a reason why I put that date. 4 Q When is it, Mr. Lee, that BCLC put a ban on Jin's associates? 5 As soon as we were able to establish their link 6 Α 7 and their relations, they -- then we -- we were able to start putting the ban forward. 8 9 Q In paragraph 59 you make reference to the BCLC 10 interviews. And the people who are interviewed 11 were selected from a variety of criteria that were observed by Great Canadian; correct? 12 13 Α I'm sorry, sir, you're cutting in and out. I'm 14 not quite getting that. Sorry. You conducted interviews in 2015, BCLC 15 0 did, of a number of gamblers; correct? 16 17 That's correct. Α 18 And there was some type of a vetting process 0 19 whereby certain gamblers were selected for 20 interviews; correct? 21 There were two different type of interview Α during that time. There were one that was the 22 23 gaming chips in the denomination of \$5,000 were 24 being swapped out. That was one of the 25 interviews. And then there were other ones.

1		Some of the top 10, I would say top 10, the
2		high-limit players were put on the condition
3		that we had to conduct interview with.
4	Q	All right. And before the interviews you looked
5		at the iTrak history of these individuals to
6		determine what their past conduct was, including
7		chip passing and refusal to provide information;
8		correct?
9	А	That's correct.
10	Q	Those would have been observed and noted by
11		Great Canadian; correct?
12	А	Yes.
13	Q	You make reference to the Lisa Gao incident, and
14		that starts at paragraph 65 and Ms. Gao was
15		ultimately suspended for being involved in
16		improper actions with some cash; right?
17	А	Correct.
18	Q	The improprieties in question were noted by
19		Great Canadian staff in an incident report, and
20		that's what got the things rolling; right?
21	А	It was my knowledge that a patron was buying in
22		at \$200,000 and left the casino without play,
23		and that was the initial report, yes.
24	Q	Right. But the report was prepared by Great
25		Canadian?

- 1 A Yes.
- 2 Q Thank you. You made mention of the fact that
- 3 some people come in with just under \$10,000 and
- 4 you opine that it could be because they didn't
- 5 want to fill out reports; correct?
- 6 A No. It all depends if the person was trying to
- 7 avoid being detected as a FINTRAC guideline at
- 8 10,000 versus somebody that simply just did not
- 9 have receipt at 10,000.
- 10 Q So --
- 11 A Go ahead.
- 12 Q So there's nothing necessarily wrong with
- intentionally bringing in less than \$10,000 to
- avoid reporting?
- 15 A Intentionally? I'm not sure -- I'm not
- 16 understanding what your question is. So they're
- 17 intentionally trying to avoid being detected?
- 18 O No. If somebody comes in with \$10,000 or under
- 19 \$10,000, one cannot assume they are trying to
- 20 avoid reporting requirements; correct?
- 21 A No. If you were driving 99 kilometres an hour,
- I assume you're not trying to break the law by
- speeding. It just -- you're following the
- 24 rules.
- 25 Q And in one case you looked at somebody came in

1 with \$10,000, removed 500 and then brought in 2 9,500; right? 3 Α Sorry? 4 Are you aware in the case that you were involved Q in a gambler came in with \$10,000 in cash for a 5 buy-in, cancelled it and then bought in for 6 \$9,500. Are you aware of that? 7 Α Yes. 8 9 Q And in fact you determine that that was not 10 worthy of a suspicious transaction report; 11 correct? It all depends on the circumstance, a patron's 12 Α history. There are lots of occasions that 13 14 somebody that's come in from China, overseas for 15 visit, they buy in and the casino themselves will say, you have to -- you have to produce 16 17 receipt at \$10,000. They will say well, I don't have receipt. And then they were allowed to 18 19 pull back \$500, and I would determine if 20 that's -- depending on their history. 21 MR. SKWAROK: That's a very useful answer. Thank you 22 very much, sir, for answering my questions. 23 finished. 24 THE COMMISSIONER: Thank you, Mr. Skwarok. I think

we're now at Mr. Gruber for Gateway.

- 1 MR. GRUBER: Thank you, Mr. Commissioner.
- 2 Mr. Stephens, I wonder if you could put
- 3 exhibit 88 before the witness.
- 4 MR. STEPHENS: Yes. Ours doesn't have a document
- 5 number on it, but it's incident report last
- 6 digits 775. Mr. Gruber, I think we're on the
- 7 same page.
- 8 MR. GRUBER: Yes, we are. Thank you, Mr. Stephens.
- 9 **EXAMINATION BY MR. GRUBER:**
- 10 Q Mr. Lee, just looking at the first page of this
- 11 document, if we look in the section entitled
- 12 "Synopsis" and the section entitled "Narrative,"
- do I take it the subject matter of this incident
- 14 was a large cash transaction and specifically a
- 15 buy-in of \$50,000 all in \$20 bills?
- 16 A That's correct.
- 17 Q And the individual in question -- I'll just
- 18 refer to him as Mr. T -- we see on page 2 is in
- some way associated with the Venetian casino in
- 20 Las Vegas?
- 21 A To my understanding, that's correct. That was
- the occupation that he provided.
- 23 Q If we look back at the first page in the heading
- "Incident Status," it's marked as closed;
- 25 correct?

- 1 A That's correct.
- 2 Q If we look at page 3 of 9 at the bottom of the
- page, in the last couple of paragraphs you
- 4 observe that Mr. T appeared to be gambling
- 5 legitimately; correct?
- 6 A Yes.
- 7 Q And you also observed that a review of past
- 8 casino transactions confirms that large buy-ins
- 9 of this amount were not out of the ordinary for
- 10 him?
- 11 A No.
- 12 Q You're agreeing with me, that's what you
- observed?
- 14 A Yes.
- 15 O And then if we could turn to page 4 of 9. About
- 16 20 percent of the way down there's two
- 17 asterisks, and there you state that further to
- the buy-in it was observed that the subject of
- the incident report met up with Paul Jin; is
- 20 that correct?
- 21 A That's correct.
- Q And then there's a brief summary under that
- 23 paragraph of an interaction at around 5:00 p.m.;
- 24 correct?
- 25 A Okay.

1 Do I have that right? 2 MR. STEPHENS: There's multiple in that area. 1652, 3 is that what you're speaking of, Mr. Gruber? 4 MR. GRUBER: Well, I'm just looking -- before we get to the review of the surveillance video in 5 detail, I'm just looking at where it says 6 7 surveillance footage showed at 1702 hours. Do you see what I'm looking at --8 9 MR. STEPHENS: Mr. Lee is with you now. 10 MR. GRUBER: All right. 11 0 And that was about six hours after the buy-in 12 that was the subject of the incident report; 13 correct? 14 That's correct. Α 15 0 And then you say under that section: "Writer requested further surveillance 16 17 review as to when Jin had arrived on site. Review showed the occurrence unfolded as 18 19 below." 20 I've read that correctly? That's correct. 21 Α And do I take it that your focus in reviewing 22 that surveillance was to observe the connection 23 24 between Mr. T, the subject of your report, and 25 Mr. Jin?

Well, I was trying to determine why is a BCLC 1 Α 2 prohibited patron was on site. I see. All right. Very good. And about 3 Q 4 40 percent of the way down the page, that's 5 where we see the paragraph I just read you. What follows after that are your notes of your 6 7 review of the surveillance video; correct? Sorry, I'm not following which area that you're 8 Α 9 referring. 10 Just after the paragraph I read to you, is that Q your notes of your review of the surveillance 11 video? 12 It is. 13 Α And did you review the surveillance video again 14 Q 15 in preparing for your evidence here? No, I have not. 16 Α 17 And I take it probably the last time you looked Q at that video would have been more than five 18 years ago. 19 20 It would be. Α 21 But to your understanding, that video would Q still be archived; correct? 22 23 Α Yes. 24 It is noted in here that Mr. Jin arrived with an Q

individual referred to as "star 15-10775B."

A That's correct.

1		Correct?
2	А	Yes.
3	Q	And I take it that individual was not someone
4		known to BCLC investigators; correct?
5	А	No, that's correct.
6	Q	He was not a known associate of Mr. Jin;
7		correct?
8	А	Not that I'm aware of.
9	Q	And you never observed Mr. Jin entering the
10		casino; correct?
11	A	He did not.
12	Q	And if we look at page 5 of 9, in the second to
13		last paragraph of your entry here, it says "no
14		passing was observed by the writer"; is that
15		correct?
16	A	That's correct.
17	Q	And I take it you mean that no passing of money
18		or chips was observed by you?
19	A	There was no passing of any object that I was
20		I observed during the video review. From
21		Mr. Jin.
22	Q	Thank you. And all of the matters that are
23		described in your notes took place in full view
24		of the surveillance cameras; correct?

- 1 Now, you mentioned in your evidence an interview Q 2 you conducted of a Gateway employee. I have that correct? 3 4 Α That's correct. 5 And that Gateway employee to your knowledge was Q a relatively new employee, having just joined 6 7 the company in late December 2014; right? Α I do believe, yes. 8 9 And he was also new to gaming in British 10 Columbia, having previously worked in Reno, Nevada; correct? 11 I'm not aware of his origin or where he came 12 13 from previously. You didn't know him from gaming in British 14 Q 15 Columbia before that; correct? No. I was introduced to him as his current role 16 Α 17 at that time. MR. GRUBER: Madam Registrar, could you put up 18 19 document BCLC0016362, please. 20 MR. STEPHENS: I've handed Mr. Lee a copy. But I 21 don't know how you want to precede, Mr. Gruber. 22 You lead the way. MR. GRUBER: Well, I'm content to have him look at a 23
- 25 Q I'll have you look first at page 65 in the lower

copy.

24

1 right. And I understand this to be the proposed 2 questions that you were to use in the interview 3 of the Gateway employee. Do I have that right? 4 Α This document was not prepared by me. It was 5 prepared by another investigator that conducted an interview with me. 6 7 Q Was that Mr. Caverly? 8 Α Yes. 9 Q Do you know these to be the questions that 10 Mr. Caverly prepared for that interview? 11 Α I have reviewed it prior to the interview, yes. 12 Very good. And if we turn back to page 64, Q 13 these appear to be typewritten notes following that interview. Do I have that correct? 14 That's correct. 15 Α And are these Mr. Caverly's notes to your 16 Q 17 knowledge? Yes, it is. 18 Α 19 0 Okay. 20 MR. GRUBER: Mr. Commissioner, I wonder if those two 21 pages might be marked as the next exhibit. THE COMMISSIONER: Very well. Those will be 92 I 22 23 think we're on. 24 THE REGISTRAR: Exhibit 92. Just page ...

THE COMMISSIONER: Just those two pages.

1 THE REGISTRAR: Yes, 64 and 65. 2 EXHIBIT 92: Notes of April 10, 2015 interview of Stone Lee and proposed questions (redacted) 3 4 MR. GRUBER: 5 Now, Mr. Lee, I wonder if I might take you to the contents of your affidavit and specifically 6 7 paragraph 52 of page 9. 8 MR. STEPHENS: He wants your affidavit. 9 THE WITNESS: Okay. 10 MR. GRUBER: 11 0 In the first sentence of paragraph 52 you refer to observing a meeting between two employees of 12 13 Gateway, Mr. Jin and others outside the 14 Starlight Casino. Do you see that? 15 Α Yes. And you don't say there how long the meeting 16 Q 17 was; correct? I believe it was all documented in that incident 18 Α 19 report that you mentioned earlier, the 20 exhibit 88. 21 And from my review of that incident report, the Q meeting would have been no more than 15 minutes. 22 23 Is that right? 24 Yeah, if -- without looking at that, referring Α

to it, I would say around there. Approximately,

1 That's the time that we left. About yes. 2 20 minutes, I'd say. MR. STEPHENS: Tell Mr. Gruber. 3 4 THE WITNESS: I would say about 20 minutes, roughly. 5 MR. GRUBER: Thank you. And if we could look back at paragraph 53 in 6 your affidavit. You're referring there to the 7 8 interview that took place on April 10, 2015; 9 correct? That's correct. 10 Α 11 0 And in your questioning by Mr. McCleery you confirmed that you had no reason to doubt what 12 you had been told, namely that the Gateway 13 14 employee didn't know what Mr. Jin looked like 15 and would not know him if he was standing in front of him; correct? 16 17 I have no reasonable doubt that he was not Α telling me the truth. 18 The sentence there, you refer to the meeting 19 O 20 being to discuss a certain investment. Do you 21 see where I'm looking? The next sentence? 22 Yes. Α And I didn't see that description of the 23 Q 24 potential investment in your notes in exhibit J.

I just saw generically reference to an

- 1 investment.
- 2 MR. STEPHENS: Sorry, Mr. Gruber, I just referred
- Mr. Lee to his notes at exhibit J.
- 4 MR. GRUBER:
- 5 Q So all I see is in your notes is reference to an
- 6 investment. There's no description of what the
- 7 investment was?
- 8 A Yes.
- 9 Q And similarly when I looked at Mr. Caverly's
- 10 typewritten notes, I didn't see any description
- of what the investment was. And so what I'm
- going to suggest to you is that you didn't
- 13 actually know what the nature of the investment
- 14 was.
- 15 A So I recall I was told the investment was to
- 16 possibly expand the VIP program or the VIP room
- 17 because the video shows that they were pointing
- 18 at the direction of where the VIP smoking lounge
- was located, and it's basically an empty parking
- 20 lot and the VIP room was suspended on the second
- 21 level, and that was my understanding.
- 22 Q Was that an inference that you drew from the
- video or was that something that --
- 24 A That was a reference that I recall that the
- 25 employee that I interviewed had expressed to me.

1	Q	I'm going to suggest to you that what he
2		actually told you was that the investment was a
3		potential real estate development to be built in
4		the parking lot area.
5	A	Okay.
6	Q	And when you say "these individuals" in that
7		sentence, I'm going to suggest to you that
8		actually it was an attended meeting with one
9		wealthy individual who lives in China. Who
10		would that might be?
11	A	I was because I recall doing during the
12		interview we had asked the employee that we were
13		conducting the interview with who was the person
14		that was unknown to us, and I believe that he
15		referred him he owned a few small hotels or
16		motels in China.
17	Q	And that was the person who's referred to in
18		your notes as Star 15-10775B?
19	A	Yes.
20	Q	Thank you. In the next sentence you refer to
21		not being able to interview the female Gateway
22		employee because she was unavailable when you
23		requested that; correct?
24	A	That's correct.

Q And then you were transferred to another casino?

- 1 A Yes.
- 2 Q So I take it you didn't follow up with the
- interview request after your transfer?
- 4 A No.
- 5 Q And would it be fair to say you received full
- 6 cooperation from the Gateway employee that you
- 7 did interview?
- 8 A Yes.
- 9 MR. GRUBER: Thank you. Those are my questions.
- 10 THE COMMISSIONER: Thank you, Mr. Gruber. Mr. McFee
- for Mr. Lightbody.
- MR. McFEE: Thank you.
- 13 **EXAMINATION BY MR. MCFEE:**
- 14 Q Mr. Lee, can you hear me fine?
- 15 A I can.
- 16 Q Now, Mr. Lee, as I understand your evidence, you
- 17 have a long tenure in the gaming industry in
- 18 British Columbia, having commenced in 1997?
- 19 A That's correct.
- 20 Q And is it accurate that when you commenced work
- in the gaming industry money laundering in
- casinos had not been identified as a concern?
- 23 A No, that was not a concern.
- Q And as time moved along you observed the gaming
- industry in BC growing?

1	7	~
1	Δ	Correct.

- 2 Q And larger casinos were being built, including
- 3 River Rock?
- 4 A That's correct.
- 5 Q And when you started employment with BCLC in
- 6 2008, I take it that the potential for money
- 7 laundering in BC casinos had not yet been
- 8 identified as a concern. Is that accurate?
- 9 A That would be my understanding, yes.
- 10 Q And when you transferred to the River Rock
- 11 Casino in March 2012, you indicated in your
- 12 evidence that you observed some large cash
- buy-ins?
- 14 A Yes.
- 15 O And as a result, at about this time frame in the
- 16 spring of 2012, from your observations, did you
- 17 and other BCLC investigators and your managers
- 18 turn your attention to the potential that
- 19 illicit money may be laundered through BC
- 20 casinos?
- 21 A Laundered? It was -- at the time it was more of
- if they were losing the money in the casino,
- they couldn't possibly be laundering the money
- 24 because they put everything at risk.
- 25 Q So in this time frame in the spring of 2012, did

1		you and the other investigators turn your
2		attention to the potential that money from
3		illicit sources may be being used in BC casinos?
4	А	We were not sure where the origin of the cash
5		had came from.
6	Q	But although you weren't sure of the source that
7		the cash came from, as a result of these large
8		cash buy-ins that you were observing, did you
9		see and experience BCLC's management
10		implementing a number of measures to address and
11		combat any potential money laundering?
12	А	I did. There were more measures taking place,
13		and I think awareness through our meetings.
14	Q	And in fact quite a number of measures took
15		place, didn't they, including establishing
16		alternatives to cash for patrons?
17	А	That's correct.
18	Q	And that included patron gaming fund accounts?
19	А	Yes.
20	Q	And included debits at the cash cage?
21	А	That's correct.
22	Q	And included the hold cheque program?
23	А	Yes.
24	Q	And those measures also included BCLC's
25		management creating a dedicated AML unit in

1 2013? 2 That's correct. Α 3 Q And were you aware that BCLC had entered into an 4 information sharing agreement with the RCMP in 2014? 5 I believe that actually occurred even before 6 Α 7 that. The name on the document or the agreement 8 might have been outdated. I know there were 9 different versions being prepared throughout, 10 and I believe what you were referring was the latest version. 11 But even before 2014 then, as you recall it, 12 Q BCLC had entered into information sharing 13 14 agreements with the RCMP? 15 Α I believe there was one, yes. And in the summer of 2015 BCLC implemented the 16 Q 17 cash conditions program? 18 Α Yes. 19 And an integral part of that program was 20 interviewing patrons who displayed patterns of 21 conduct of bringing in large amounts of cash for 22 buy-ins into the casinos? That's correct. 23 Α 24 So contrary to the previous directions that you Q

and the other investigators had received in 2012

Stone Lee (for the Commission) Exam by Mr. McFee

1		not to interact with casino patrons, quite to
2		the contrary now you were giving being given
3		directions to interview these patrons and
4		determine the source of their funds; is that
5		correct?
6	А	That is correct.
7	Q	And you in fact as we hear heard engaged in a
8		number of those interviews?
9	А	Yes.
10	Q	And other measures included banning individuals
11		who engaged in conduct that was inconsistent
12		with BCLC's AML strategies?
13	A	That's correct.
14	Q	And that wasn't just banning perceived cash
15		facilitators or loan sharks; that was banning
16		patrons who were bringing in large amounts of
17		cash and couldn't explain the source of funds;
18		correct?
19	A	Yes.
20	Q	And you also recall that BCLC senior management
21		expanded the AML dedicated unit considerably in
22		2016?
23	А	That's right.
24	Q	And further, BCLC imposed a requirement that
25		patrons provide a source of funds declaration

- for all buy-ins of \$10,000 or more? 1 2 That's right. Α Did the implementation of these measures 3 Q 4 indicate to you as a BCLC employee that BCLC's senior management had listened to the concerns 5 expressed by you and the other investigators and 6 7 were taking steps to address potential entry of 8 illicit funds into BC casinos? 9 Α Yes. 10 And as a BCLC employee stationed in a casino, Q did you receive feedback from casino operators 11 and their staff about the impact of the 12 implementation of these BCLC measures? 13 14 Yes, I have on occasions, yes. Α 15 And what was the nature of that feedback from 0 the service providers and their staff? 16 17 Some words were killing -- were killing the Α business. 18 19 But despite those kinds of complaints, as you 0 20 observed it, BCLC continued to implement these 21 measures?
- 22 A That's correct.
- Q Did you see or observe any step back by BCLC

 from these measures in response to the concerns

 that these measures may be killing the business?

l A No.

Q

2 0 And in your greater than 12 years with BCLC, 3 what were your observations or are your 4 observations with respect to the relationship 5 between BCLC and the police agencies? There is two sides to that question. As a site 6 Α 7 investigator, we had pretty good working 8 relations with our local law enforcement agency, we have good communications. We often would 9 10 meet with them and discuss current events. I'm 11 not aware of what goes on into the meetings with 12 regards to our upper management with law 13 enforcement agency. I do know that they do have 14 meetings. How the relationship -- I cannot describe because I'm not part of that group. 15 In the meetings that you were part of with the 16 Q 17 local policing agencies when you say you'd have discussions, would you discuss identified 18 19 concerns with respect to large cash buy-ins? 20 Yes. We would discuss variable issues. Α 21 Sometimes they have a person of interest, they 22 would ask us if we can help them, assist them. 23 So yeah, it all depends on which police agency 24 or the group at the time.

And did you have similar meetings with GPEB

1		investigators?
2	A	We have pretty regular we would meet
3		regularly and discuss issues.
4	Q	And in your time at River Rock, how would you
5		describe the relationship between you and the
6		other BCLC investigators and the GPEB
7		investigators?
8	A	I would say pretty good.
9	Q	Now, Mr. McCleery in his questions asked you
10		about the large cash buy-ins that you and other
11		BCLC investigators observed in the 2012, 2013
12		time frame. Do you remember those questions?
13	A	Yes.
14	Q	And you testified that these types of
15		transactions were being reported by BCLC in the
16		ordinary course to FINTRAC; correct?
17	A	That's correct.
18	Q	And they were also being reported to GPEB?
19	A	That's correct.
20	Q	And they were also being reported to the police?
21	A	That's correct.
22	Q	And in response to Mr. McCleery's questions I
23		understood your evidence to be that despite BCLC
24		making these reports of these transactions you
25		were not aware of any action being taken in

1 response by the police or GPEB; is that correct? 2 No, I was not. Α Now, as I understood Mr. McCleery's questions 3 Q 4 they were focused on the 2012, 2013 time frame. In the time frames that followed, so after 2013, 5 I take it that BCLC continued to make reports in 6 the ordinary course when they saw large cash 7 8 transactions? 9 Α That's correct. 10 And in the following time frames did you become Q 11 aware of any action being taken by GPEB in 12 response to these reports? Not directly by GPEB. I do know there were 13 Α 14 concern that was raised by their own 15 investigators saying there was not much they can do because it's not within their mandate to 16 17 investigate these things. Was there any explanation given to you as to 18 0 19 what was meant by not within GPEB's mandate? 20 No. Α 21 But you heard these concerns being expressed by Q 22 the GPEB investigators about the mandate, but 23 did you see any action being taken in response 24 to the reports that BCLC was sending in? 25 How GPEB conducts their review and who they Α

1		submit their report to, I don't know the
2		process. However, I do know that later on they
3		were the GPEB teem with the combined of RCMP
4		members and the GPEB investigator, they are
5		investigating the illegal gaming houses and
6		stuff like that. I do know that. As a result
7		of that unit, I believe that they had identified
8		a few illegal gaming houses.
9	Q	Now, let me ask you in your 12 years with BCLC,
10		have you ever witnessed a patron buying in with
11		a large amount of cash playing notionally or
12		playing just a very little and then cashing out
13		for a casino cheque?
14	A	No, not that I'm aware of.
15	Q	And in your experience with BCLC are there
16		protocols in place to prevent that from
17		happening?
18	A	There is.
19	MR.	McGOWAN: I'm slow to interject and interrupt my
20		friend's examination, but he's straying into
21		asking questions about a very broad time period
22		and very general questions that relate to the
23		conduct of BCLC, and his grant of standing of
24		course is specific to the interest of his client
25		and his personal conduct and his position where

MR. McFEE: Yes.

1 it may diverge from that of the British Columbia 2 Lottery Corporation. And I don't know that some 3 of these questions are aligned with that grant 4 of standing. THE COMMISSIONER: Sorry. Go ahead. 5 MR. McFEE: With respect to my friend, I think it's 6 common ground with counsel here that my client 7 became the VP of casinos and gaming in BCLC in 8 9 2011 and I've tried to focus my question on that 10 time frame, questions in large part in that time 11 frame and thereafter. Perhaps I should have 12 made it clear, but I was certainly trying to focus on the time frame that my client was the 13 14 VP casinos and then subsequently the president and CEO. 15 THE COMMISSIONER: All right. I think it's important 16 17 that you bear in mind the limitations on your grant of standing or your client's grant of 18 standing, Mr. McFee, but given that you're 19 20 dealing with a time frame within which he was 21 the vice president, I think you're entitled to probe BCLC's actions taken within that period of 22 23 time. But just bear in mind, if you can, that 24 BCLC has yet to examine the witness.

Thank you. And certainly when BCLC

Α

examines the witness before me, I will do 1 2 everything I can not to duplicate it. 3 THE COMMISSIONER: All right. I think you can 4 anticipate what BCLC's counsel will be 5 exploring. MR. McFEE: Thank you. And that concludes my 6 7 probing, so those are my questions. Thank you. THE COMMISSIONER: Thank you. All right. 8 9 Ms. Mainville for Mr. Kroeker. MS. MAINVILLE: Thank you. 10 11 EXAMINATION BY MS. MAINVILLE: Mr. Lee, you described some challenges with some 12 of the people at GCGC up until you said around 13 14 2012. Now, during your time at GCGC, and 15 admittedly that was a long time ago, would you say that everyone was of the same view about 16 17 these large cash buy-ins, or was there any sort of division within GCGC? 18 There were divisions. 19 20 And without completely generalizing, because Q 21 there would be a lot of people involved, would 22 that generally have been between the operations 23 side of the business and security and compliance 24 side of it?

That would be correct.

the business?

And is it fair to say that generally speaking

compliance would have been more concerned about

the cash whereas the operations side may have

been more concerned about generating revenue for

6 A Yes.

5

- Q And so if the business side or anyone on the business side of it expressed a view that did not necessarily mean that the compliance or security side held that same view or wasn't being diligent or as diligent as they could be; is that fair?
- 13 A That's fair.
- 14 Q And it's fair to say you don't know what came of
 15 that division, so to speak, after you left in
 16 2008?
- 17 A That's correct.
- 18 Q And you did say to Mr. Skwarok that it appeared
 19 to get better in terms of the challenges with -20 now from your perspective at BCLC the challenges
 21 with people from the company from GCGC around
 22 2012. Are you aware that Mr. Kroeker, my
 23 client, arrived at GCGC as VP compliance at the
 24 very end of 2012?
- 25 A I wasn't aware of the date, but I do -- I do

A Yes.

1		undergtand I do know that Mr. Vracker was
1		understand I do know that Mr. Kroeker was
2		part of GCGC.
3	Q	Okay. Were you aware of a review that Rob
4		Kroeker was asked to perform in 2011?
5	A	I am.
6	Q	And that after that review, BCLC sought his
7		assistance in following up on some of the
8		recommendations he had made?
9	A	Yes.
10	Q	And did you have any interaction opportunity
11		to work with him in that regard, do you recall?
12	A	I have attended meetings where Mr. Kroeker was
13		introduced to the team and what his objective
14		was, what he was trying to accomplish. We were
15		tasked to assist with the project on various
16		duties. Personally I did not have too much
17		interaction with Mr. Kroeker other than that.
18	Q	And what was it that he was trying to achieve or
19		what was the program
20	А	The reduce of cash reliance.
21	Q	Reduction of sorry.
22	А	Cash.
23	Q	So reduction of cash, reduction of reliance on
24		cash?

A That was.

1	Q	Okay. From your perspective was that one of the
2		turning points in
3	А	It was. That's where PGF account was
4		undertaking. I think the debit transaction at
5		the cage as well as the hold cheque, although
6		the hold cheques program did not take off, but I
7		think majority of the high-level patron now all
8		have a PGF account now.
9	Q	So cash alternatives began to be put in place?
10	А	Yes.
11	Q	Okay. And did you have interactions with Rob
12		Kroeker once he was at BCLC, which is as of
13		September 2015?
14	A	Only at divisional meetings or at meetings.
15	Q	And from your interactions with him, did you
16		have any reason to believe that he was not fully
17		supportive of AML measures and controls
18	A	No.
19	Q	You had no reason to believe he wasn't?
20	A	No, I don't.
21	Q	As betting limits increased, I understand that
22		the volume of cash increased as well.
23	A	Yes.
24	Q	And would you say that that was to be expected?
25	7\	That was

Q

1 It was an expectation that at least BCLC had, Q 2 or ... 3 Α I think that was a general sense that if you 4 increased the limit, the patron is going to --5 there are some patrons that would gamble bigger, 6 so ... 7 Q So everyone pretty much expected that to happen? 8 Α I did. 9 Q Sorry? 10 I did. I expected it to, yes. Α 11 0 Because casinos are -- we're still very much a 12 cash business -- and sorry, I should clarify. 13 Do you recall a significant cash or betting limit increase in 2014? 14 15 Α Yes. And at that time casinos were still very much a 16 Q 17 cash business? 18 Yes. Α 19 And we've heard I think evidence already that O 20 the betting limits at that time in 2014 were 21 doubled to \$10,000 per spot, which means 22 \$100,000 for VIP high-limit tables; correct? 23 you recall that? 24 I recall the \$10,000 betting spots, yes. Α

Do you know whether players could play up to

- 1 \$100,000 a hand?
 2 A Yes.
- Q And I'm assuming there can be more than one hand in a game, or in a gambling period.
- 5 A It all depends how big their bankroll is.
- 6 Q So what kind of cash levels were -- are we
- 7 talking about that you would sometimes see
- 8 players gambling in one sitting?
- 9 A It all depends on their wealth, I suppose.
- 10 Could be upwards, up towards in the millions.
- 11 O In the millions --
- 12 A In one sitting, yes.
- 13 Q They could be up millions in one sitting?
- 14 A In one visit, their gaming session.
- 15 Q There were a lot of -- there are a lot of
- wealthy people I'm assuming who went to gamble?
- 17 A A lot more than me, yes.
- 18 Q And I understand that those betting limits
- 19 haven't changed today.
- 20 A No.
- 21 Q Now, I understand you had meetings with GPEB
- investigators. Could you tell us a bit about
- 23 what feedback you would get from these
- investigators.
- 25 A Some would express the same frustration that we

1		had at times. Depending on what time period.
2		Generally I believe they understand our role and
3		what we're able to do, and the type of hoping to
4		get information or feedback from them that
5		they're not able to share with us, I think they
6		understand our frustration. That was my sense.
7	Q	They would say they were not able to share
8		information with you?
9	А	A lot of time, yes.
10	Q	And so would GPEB ever convey any information to
11		BCLC that BCLC could act on?
12	А	Very seldom to my knowledge, yes. But there
13		have been some. Generally they would say oh,
14		yeah, that's a bad guy. But without any
15		information or that they can share with us,
16		we cannot just act on or we're going to bar this
17		patron because somebody said he's a bad guy.
18		There's nothing that we can establish or find in
19		our capabilities.
20	Q	So they wouldn't give you any more specifics?
21	А	Not often.
22	Q	And would BCLC ask about obtaining more
23		information or follow up on that?
24	А	We yes. We have at times we have
25		addressed that to our management and I do know

1		our management often would try to get
2		information through, I guess, their upper
3		management. But my understanding is often it
4		met with no result.
5	Q	So would you say the communication between GPEB
6		and BCLC at least at the investigation level was
7		more of a one-way street between from BCLC to
8		GPEB?
9	А	Yes.
10	Q	And would BCLC try to do their own checks as for
11		instance if GPEB said that any player was a bad
12		guy?
13	A	We would through our whatever means that's
14		available to us, open source and our analyst
15		would try to find as much as possible on
16		information to confirm maybe the wealth or
17		company or any adverse media, try to determine
18		if this person was involved in any criminal
19		activity that we're able to find in that way.
20		Yeah, but when when sometimes information
21		is passed through us to us by GPEB it would
22		be, yeah, that's a bad person; you shouldn't
23		have him around. There's not much we can go by
24		when we can't find anything.
25	Q	So BCLC was looking for more concrete

1		information or some sort of evidence?
2	А	Well, we were hoping to have information
3		sharing, like, to assist us on our investigation
4		because I do understand they do pretty much a
5		parallel investigation as our duties, but we
6		don't know what their findings are, and usually
7		they get a copy of our report. I don't think I
8		ever seen a report from GPEB, so
9	Q	So you would never know the outcome of their own
10		investigations, if there were any?
11	А	No.
12	Q	And you told the lead commission counsel that
13		BCLC reported cash dropoffs from Jin to GPEB,
14		and that it began refusing cash from players who
15		were linked to these dropoffs you thought around
16		2015. Do you have knowledge of whether that
17		coincides with the time at which BCLC finally
18		did get confirmation from the police that Jin
19		and his money had ties to criminality?
20	А	I believe so, yes.
21	Q	So then once BCLC had that link or that
22		confirmation, it acted?
23	А	Yes.
24	Q	And you had no knowledge of BCLC getting any
25		such confirmation prior to 2015?

- 1 A I have no knowledge.
- 2 Q Now, there may be a suggestion made by a later
- 3 witness that higher level players seem to be
- 4 treated more leniently. From your perspective
- at BCLC, from BCLC's perspective, was that the
- 6 case?
- 7 A I do believe they -- the higher level players do
- 8 get the different treatment versus somebody that
- 9 would just buy in \$10,000.
- 10 Q How so?
- 11 A First of all, I wouldn't expect service provider
- 12 management would know somebody by their first
- name or if a \$10,000 player were to, say, do
- something inappropriate, I think they get banned
- or reprimanded pretty quickly, and versus
- 16 higher-level player might not. They might just
- 17 get a -- maybe a talk to or talking to.
- 18 O So are you talking right now from the service
- 19 provider's perspective?
- 20 A Yes.
- 21 Q So my question was in terms of BCLC. From your
- 22 perspective did BCLC treat higher level players
- 23 differently?
- 24 A Not in that regards, no.
- 25 Q And in fact is it the case that the 2015 cash

1 condition program started by targeting the 2 highest level players? That's correct. 3 Α 4 Q And despite concern that may have been expressed 5 by certain service provider managers, BCLC 6 continued with that program? 7 Α Yes. 8 And do you recall patron interviews increasing Q 9 in frequency in or around September 2015 or the 10 fall of 2015? 11 Α Yes. So do you recall the cash conditions program at 12 Q that time being enhanced? 13 14 I do. Α 15 0 You do. Is it fair to say it accelerated pretty swiftly? 16 17 Yes, it did. Α And that was immediately after Mr. Kroeker took 18 0 19 charge of compliance at BCLC? If you recall. 20 Yes, I would say the period of time, yes. Α 21 And in fact you indicated in your affidavit that Q 22 the issue with dirty cash was already mostly resolved five years ago, before the source of 23 24 funds declaration came in; correct? 25 It had declined and it halted pretty significant Α

- 1 at that time. 2 So as of -- sorry. So as of about 2015; 0 3 correct? 4 Leading up to this point, yes. Α And so mostly as a result of this source cash 5 Q 6 condition program? 7 Α Yes. It began there, yes. 8 And I understand your evidence to be that the Q 9 2018 source of fund declaration was unnecessary. 10 Yes. I think we already had a lot of policy and Α 11 procedure in place. I personally think it was 12 unnecessary. Tell me if you understand the language I'm 13 Q using, but is it fair to characterize the 2018 14 15 changes as being -- as taking what was risk-based, so a risk analysis on the part of 16 17 BCLC, and making it prescriptive, so applying it across the board irrespective of risk or 18 19 suspicion but at a particular threshold?
- 20 A Yes, I believe that asking receipt at \$10,000,
 21 it kind of created an issue where a patron that
 22 did not have or unable to provide a receipt at
 23 \$10,000 and then that kind of caused the patron
 24 to buy in just below, where now you have a
 25 service provider reporting incidents, try to

1		avoid being detected by FINTRAC. Now, to me
2		that's two different thing. If the level were a
3		little bit higher on the requirement for
4		receipt, you will have people that would have no
5		problem go above the 10,000 mark where we have
6		to identify them. So it's not the issue of
7		patron try to avoid being identified under the
8		FINTRAC rules versus just simply did not have
9		receipt.
10	Q	But because it was difficult to distinguish
11		given the identical thresholds, this behaviour
12		led to service providers reporting all of these
13		transactions as unusual financial transactions;
14		correct?
15	A	That's correct.
16	Q	And so as a result of the source of fund
17		declaration, there's been a huge increase in
18		UFTs?
19	А	In that regard, yes. It's simple fact that even
20		casino disbursement we don't issue receipts, so
21		therefore patron that comes a returning
22		patron that have previously received cash from
23		casino, they're unable to use because they don't
24		have receipts.
25	Q	So it's your view that most of these are

MS. MAINVILLE:

1 actually determined, I think, to be 2 unsubstantiated UFTs? 3 Α Yes, yes. 4 And what portion of those transactions that are Q 5 now being reported as suspicious that may not have been beforehand would you say are in fact 6 genuinely suspicious in your experience? 7 Just large amount of small denomination bills 8 Α that comes in and -- or, like, a very high 9 10 amount of buy-in from somebody that's visiting 11 or whatnot, that we look at. If they're able to show receipt for, let's say, \$100,000 cash 12 buy-in, that -- you know, that would get 13 reported as suspicious just simple -- simply the 14 15 amount. Would you say, then, that this 2018 source of 16 Q 17 fund declaration has led to over-reporting? Somewhat, yes. 18 Α 19 And that in my last question I assume -- does 20 that take up a lot of the BCLC AML unit's time 21 and resources? It does. Because it's -- we will have to review 22 and justify our findings, you know, why -- why 23 24 it was deemed not suspicious.

Thank you for your time.

- 1 THE COMMISSIONER: Thank you, Ms. Mainville.
- 2 Mr. Stephens.
- 3 MR. STEPHENS: Thank you, Mr. Commissioner.
- 4 Mr. Lee, if I can ask you to turn to -- I'm
- 5 going to show, Madam Registrar, the witness
- exhibit 91, which was BCLC document 16440. I
- 7 believe Mr. McCleery -- and I'm just showing
- 8 that to Mr. Lee.

9 EXAMINATION BY MR. STEPHENS:

- 10 Q Mr. Lee, I know you've seen a few incident
- 11 reports today. This I believe, if you agree
- 12 with me, is the one where the person went over
- \$10,000 over two gaming days?
- 14 A Yes, that's correct.
- Okay. Would you just turn -- and Mr. McCleery
- 16 asked you some questions about this one. Do you
- 17 recall that?
- 18 A Yes, I do.
- 19 Q Could you just go to the last page of it,
- 20 please?
- 21 A Okay.
- 22 Q The very last page, I think just before the next
- tab, and just the very last entry there,
- Mr. Beeksma has an entry.
- A M'mm-hmm.

1 Q And could you just explain to Mr. Commissioner 2 what Mr. Beeksma's entry records there. The report was filed and transferred to the 3 Α 4 police department, GPEB and JIGIT. 5 So this incident was relayed to GPEB and the Q 6 JIGIT? 7 Α And FINTRAC. Okay. Thank you. Mr. Lee, one other question. 8 9 If I could just ask you to go to paragraph 51 of 10 your affidavit. 11 MS. FRENCH: Mr. Commissioner, excuse my interruption. This is Olivia French of 12 13 Department of Justice. 14 THE COMMISSIONER: Yes. MS. FRENCH: I wanted to remind that specific 15 incidents, whether or not they're filed with 16 17 FINTRAC. I know Mr. Stephens is aware that we have concerns with that, so perhaps to consider 18 19 those questions. 20 THE COMMISSIONER: Yes, thank you, Ms. French. 21 That's a timely reminder. MR. STEPHENS: 22 23 Q Mr. Lee, just paragraph 51 of that is the 24 paragraph where you discuss Mr. Jin post-barring

being spotted -- his vehicle being spotted, et

1		cetera, and there's a sentence that says:
2		"After the five-year ban was imposed we
3		would spot Mr. Jin's vehicle in casino
4		parking lots delivering cash to patrons
5		both in person and on video."
6		Do you see that?
7	А	Yes.
8	Q	And you remember, I believe, you were asked
9		about this paragraph and some of the earlier
10		questions. Could you just tell Mr. Commissioner
11		how often you would observe this what you
12		describe in paragraph 51 in real time as opposed
13		to after the fact upon review?
14	A	We wouldn't know we didn't see any in real
15		time. In fact, all most of these incidents
16		were after the fact that Mr. Jin's vehicle was
17		observed driven by others or himself being on
18		site across the street. But in real time I was
19		not aware of any incident we saw him personally
20		or indirectly dropping off cash to a patron.
21	Q	Why sorry. Why would it be after the fact
22		you would be observing, just so
23		Mr. Commissioner tell the commissioner how
24		that process works that you would come to learn
25		of it after the fact.

1	A Well, generally we get notification from his
2	vehicle being spotted by surveillance, and the
3	report would be generated that Paul was observed
4	doing such and such in the report, and then we
5	will conduct our investigation and look into it
6	further and to determine what have taken place.
7	Q When you say "look into it further," can you
8	just explain what you mean by that, what steps
9	you take.
10	A We would look at the content of the report and
11	we would review surveillance footage. We try to
12	determine if patron have received money and what
13	do they do with it. Then we would conduct our
14	report finding, and if it's deemed suspicious,
15	we would submit our reports to the proper channels.
16	MR. STEPHENS: Thank you, those are my questions,
17	Mr. Commissioner.
18	THE COMMISSIONER: Thank you, Mr. Stephens.
19	Mr. McCleery, anything arising from any of
20	the examinations that occurred after you
21	concluded yours?
22	MR. McCLEERY: Just one very brief question,
23	Mr. Commissioner.
24	EXAMINATION BY MR. MCCLEERY:

Q Mr. Lee, in your response to the questions from

1		Mr. Stephens, you've just indicated that you
2		never observed Mr. Jin in his vehicle in real
3		time; is that correct?
4	А	That we were able to determine that he had
5		passed money to certain people that I can
6		recall.
7	Q	I'll refer you to paragraph 51 of your
8		affidavit. The second sentence says:
9		"After the five-year ban was imposed we
10		would spot Mr. Jin's vehicle in casino
11		parking lots delivering cash to patrons
12		both in person and on video."
13		Can I ask you to explain what you meant by "in
14		person" in that sentence?
15	A	Like, his vehicle would be spotted across the
16		street, and it doesn't mean that he's actually
17		the operator of the vehicle. It could be his
18		associates, but we would know that that would be
19		his vehicle and we cannot determine right away
20		that it was him or his associates that's
21		dropping off or just stopping by to do
22		conduct whatever business. We would have to
23		review the videos to determine that.
24	MR.	McCLEERY: Thank you. Those are my questions,
25		Mr. Commissioner.

1 THE COMMISSIONER: Ms. Friesen, anything that arose 2 following your examination? 3 MS. FRIESEN: No, thank you, Mr. Commissioner. 4 THE COMMISSIONER: Mr. Skwarok? 5 MR. SKWAROK: No, sir. THE COMMISSIONER: Mr. Gruber? 6 7 MR. GRUBER: No, Mr. Commissioner. 8 THE COMMISSIONER: Mr. McFee? 9 MR. McFEE: No, Mr. Commissioner. 10 THE COMMISSIONER: Ms. Mainville? 11 MS. MAINVILLE: No, thank you. THE COMMISSIONER: All right. Thank you, then. I 12 13 think that brings us to the end of today's 14 proceedings, so we will -- unless there's 15 anything else to deal with, Mr. McGowan or Mr. McCleery, we'll adjourn until tomorrow. 16 17 (WITNESS EXCUSED) MR. McGOWAN: Yes, Mr. Commissioner, we actually have 18 another witness scheduled to commence today. He 19 20 likely won't finish. 21 THE COMMISSIONER: Oh, good. Okay. 22 MR. McGOWAN: Perhaps I should have advised you at 23 the outset of the proceedings. The next witness 24 is just being lined up, and I wonder if it might 25 make sense for us just to stand down for five

1	brief minutes to allow the staff to change the
2	video around.
3	THE COMMISSIONER: Yes, of course.
4	MR. STEPHENS: And just before we break, could I, as
5	I did yesterday, just ask to confirm that
6	Mr. Lee is now able to watch the video feed
7	going forward if you're able to tell me,
8	Mr. McGowan?
9	MR. McGOWAN: From my perspective, yes.
10	THE COMMISSIONER: Thank you, sir. We'll take a
11	five-minute break.
12	THE REGISTRAR: The hearing is stood down for five
13	minutes until 12:50 p.m.
14	(PROCEEDINGS ADJOURNED AT 12:45 P.M.)
15	(PROCEEDINGS RECONVENED AT 12:49 P.M.)
16	THE REGISTRAR: Thank you for waiting. The hearing
17	is now resumed.
18	THE COMMISSIONER: Yes, Mr. McGowan.
19	MR. McGOWAN: Yes. The next witness will be Ward
20	Clapham, former officer in charge of the
21	Richmond RCMP detachment.
22	WARD CLAPHAM, a witness
23	called for the
24	commission, sworn.
25	THE REGISTRAR: And please state your full name and

- spell your first name and last name for the
- 2 record.
- 3 THE WITNESS: My full name is Ward Donald Clapham.
- 4 First name is spelled W-a-r-d, last name is
- 5 spelled C-l-a-p-h-a-m.
- 6 THE REGISTRAR: Thank you.
- 7 MR. McGOWAN: Yes, Mr. Commissioner. This witness
- 8 will be commenced today. Given the time that
- 9 we're getting to this witness, I think there's
- 10 unfortunately a good chance that he will be
- required to attend again in the morning tomorrow
- to conclude his evidence. I'll try to move as
- efficiently as I can, though.
- 14 THE COMMISSIONER: Thank you.
- 15 **EXAMINATION BY MR. MCGOWAN:**
- 16 Q Mr. Clapham, you were a member of the RCMP from
- 17 1980 until 2008?
- 18 A That is correct.
- 19 Q You had postings in both British Columbia and
- 20 Alberta?
- 21 A That's correct.
- 22 Q Including at E division headquarters?
- 23 A Yes. I was the -- with the deputy commissioner
- as his executive officer, yes.
- 25 Q Yes, sir. And prior to coming to Richmond, you

1		spent a couple of years, two or three years in
2		Nanaimo as the second in command?
3	A	That's correct. From 1999 to 2001 I was the
4		inspector operations officer second in charge.
5	Q	And in 2001 you came to Richmond and took charge
6		of the Richmond RCMP detachment?
7	A	Correct. I was promoted to superintendent and
8		transferred to Richmond.
9	Q	And you remained there until your retirement in
10		2008?
11	A	That's correct.
12	Q	Retirement from the RCMP, I should say.
13	A	Correct.
14	Q	Following which you had a stint as the officer,
15		chief of the Vancouver transit police?
16	A	I actually went to Absolute Software as a
17		front-line supervisor investigator first and
18		then transit police after.
19	Q	And do you continue to work today as a
20		consultant?
21	A	I teach for Dalhousie University police
22		leadership. I consult. I also I'm a
23		director and shareholder sole shareholder of
24		a corporation registered in British Columbia.
25	Q	I'm going to take you back to your time as the

1		officer in charge of the Richmond detachment and
2		back to the beginning of that period. The
3		beginning of your tenure of the officer in
4		charge of that detachment, I gather the Richmond
5		casino was operating but the River Rock had not
6		yet been built.
7	А	That's correct.
8	Q	And what was your view of the Richmond casino in
9		terms of your degree of concern about that venue
10		as a crime source?
11	А	I'd like to put in context that as the officer
12		in charge every morning I would have an
13		operational debriefing of all the significant
14		issues of the last 24 hours with a cross section
15		of my team and then we'd move forward on dealing
16		with tactical and strategically the issues that
17		have come about. There was no extreme or, at
18		this point in time that I can recall, issues
19		from calling that the Richmond casino. There
20		was I know there was crime related and
21		indirectly related to the casino and we knew
22		that there was loan sharking happening, but
23		anything to rise to the level that brought a
24		significant concern to my office, to me, I don't
25		recall.

1	Q	Okay. You mentioned loan sharking concerns at
2		the Richmond casino. Did you direct your
3		officers to investigate that issue and were such
4		investigations in fact conducted?
5	A	That was just by by just the nature of their
6		duties, the specialized units to investigate
7		loan sharking and other related crimes to that
8		casino at that time. It was just part of the
9		day-to-day business that they did.
10	Q	And in the time when the Richmond casino was the
11		gaming facility in Richmond, did those
12		investigations result in any arrests or
13		prosecutions related to loan sharking, to your
14		recollection?
15	A	I can't recall.
16	Q	When do you recall you first learned about the
17		proposal for the development of the what
18		became the River Rock Casino?
19	A	There was a consultative phase occurring, and I
20		was and my team, entire detachment team, was
21		reached out by the City of Richmond for our
22		input in the development of the River Rock
23		Casino. I'm going to say 2002, 2003, somewhere
24		in that range. I can't remember the exact
25		dates.

1 Q And do you recall what your input was in response to the request for input from you? 2 3 Α I told them that there would be policing issues, 4 that it was going to be manageable from all the 5 forecasts and from my experience from working with Great Canadian Casino in Nanaimo and 6 knowing what -- I didn't have anything else to 7 compare it to RCMP detachment-wise at that time 8 9 for the size of what was coming. I recognized 10 that family entertainment, you know, gaming was 11 evolving within our province, wanted to work 12 with them, the city, with this positive 13 relationship to -- with the initiatives that 14 were going forward. I made no assurances to 15 them that crime and/or issues would not occur, 16 but we're willing to work with them at the time. 17 And during that consultative process I was advised that there would be gaming revenue 18 19 coming back to the city through the province, 20 and that money would be diverted to community 21 safety and ultimately to policing issues that 22 So that gave me that comfort level and 23 cushion that if issues did arise, I may be able 24 to tap into that revenue that was being created 25 from the casino.

1	Q	And did that revenue ultimately arrive to the
2		city and to your detachment?
3	A	You would have to talk to the city on the
4		specifics of their management of this money.
5		There are times and during the years I was
6		there where I was told certain money was being
7		diverted or put towards our overall budget, but
8		I was just given a budget to work within. Where
9		that money actually came from within the city, I
10		can't answer.
11	Q	Fair enough. You mentioned that your input to
12		the proposed expansion to the River Rock in the
13		Richmond casino was in part based on your
14		experience with Great Canadian in Nanaimo. What
15		was your experience like with Great Canadian's
16		operation in Nanaimo when you were assigned to
17		that detachment?
18	A	Right. So in Nanaimo, I mean, we had outlawed
19		motorcycle gang and other criminal organizations
20		active within our city. Also utilizing the
21		casino locally in Nanaimo for whatever type of
22		activities, legal and possibly illegal. The
23		location of the casino in Nanaimo was such that
24		we were able to tap into the surveillance
25		cameras that were outside of the casino that

1		assisted us in a number of investigations of
2		street if I could call it street crime and
3		other related and unrelated crimes within the
4		casino. We had a positive working relationship
5		with the Nanaimo casino at that time when I was
6		there. But we did have crime, and it was
7		manageable, and that's what I took with me to
8		Richmond to base and including talking to my
9		entire team and also my superiors within the
10		rank the rank structure of the RCMP to
11		ultimately during consultation process to say we
12		would manage whatever was brought forward as far
13		as a decision on the casino being expanded upon.
14	Q	And you were remained the officer in charge
15		for the first four to five years after the River
16		Rock was opened; is that fair?
17	Α	That's fair.
18	Q	And what was your observation of your observed
19		impacts on crime which you if any, which you
20		saw to be associated with the new River Rock
21		Casino?
22	A	Well, by 2005, I don't think anyone could have
23		predicted what we started to see was because
24		it was a degree of unknown, but the
25		kidnappings we saw a couple kidnappings, and

1		we were getting lots of intelligent [sic]
2		reports and briefings regarding money
3		laundering, robberies, loan sharking. Now,
4		these generally speaking are not reported to the
5		police. The bad guys, bad girls, they're not
6		going to report to us and, generally speaking,
7		the victims, so a lot of this was intelligence
8		that we were picking up and/or when we were
9		called in to get involved in 2005 the two
10		kidnappings, for example, or just the other
11		large issues that we were starting to see come
12		from the River Rock.
13	Q	Right. And you mentioned loan sharking is an
14		offence that sort of falls into the category of
15		sort of consensual offences which are sometimes
16		not reported by either the lender or the
17		borrower. Did your detachment have reports from
18		either the service provider or BCLC or the
19		gaming policy enforcement branch of concerns
20		about money laundering during the time that you
21		were the officer in charge of the Richmond
22		detachment?
23	А	Yes. They would not have come directly to me.
24		They would have gone to the staff sergeant and
25		then through his chain of command of the general

1		investigation section through an operations
2		inspector and then down through the
3		investigator. So yes, we did have a working
4		relationship at that time with intelligence and
5		with reported known and suspected offenders. I
6		don't remember any specific details now of that
7		information.
8	Q	Do you recall whether you or the sergeants under
9		you directed officers to conduct investigations
10		of money laundering at the River Rock Casino
11		during your tenure?
12	A	Specifically do I recall today a specific
13		incident? No. But I would have expected that
14		would have been the written and unwritten
15		understanding that if any reports came in or
16		they had information or intelligence or source
17		information they would investigate it. We
18		also I need to just state that within the
19		RCMP there's three levels. There's the
20		provincial gaming enforcement component, which
21		worked out of E division headquarters, and then
22		there's the federal, the anti-money laundering,
23		commercial crime and other federal sections, so
24		we would sometimes work in partnership with
25		them. They may have a larger project where it's

1		not orders specific to Richmond. Those details
2		I can't recall today.
3	Q	Okay. Did your officers aside from being
4		called in for a specific incident, did they have
5		a presence in the River Rock Casino during the
6		time you were the officer in charge?
7	А	Yes. As we started to see this increase of
8		crime, I instructed my general duty, my foot, my
9		beat police officers to make uniform patrols in
10		and around the River Rock Casino, to be visible
11		and to deter what we were hearing was open
12		exchange of large quantities of money and all
13		kinds of other potential offences that were
14		occurring. I felt that our visibility would be
15		at least one part of a larger strategy of
16		deterrence, so the officers when on patrol in
17		that area were encouraged and did do foot
18		patrols in and around the River Rock.
19	Q	Can you give the commissioner any sense of the
20		frequency of those patrols?
21	A	They were infrequent, Mr. Commissioner. The
22		reason being is that at this time, around 2005,
23		2006, I was strapped for resources. I was
24		required to maintain a minimum of 10 general
25		duty constables on a 12-hour shift at any given

1		time and we were always running short. We were
2		just making it; from call to call was a
3		challenge. I was required to bring in one to
4		three officers every shift on overtime just to
5		meet the minimum. So it wasn't frequent. It
6		wasn't something I wish it could have been
7		more. It could have been sometimes just once a
8		week.
9	Q	Did you receive any feedback from the service
10		provider, from Great Canadian, about police
11		patrols in the casino in or around the casino?
12	А	Yes, I received a call from a vice president of
13		Great Canadian casino and I cannot remember his
14		name. I'm sorry, but I cannot remember at this
15		time. But it was someone at the senior rank
16		because that's who I dealt with at my level.
17		And I was told that it was bad for business to
18		have uniform police officers walking inside of
19		the casino and if I could curtail or stop the
20		visible presence of uniformed officers inside
21		the River Rock Casino.
22	Q	What was your response to that request?
23	А	It was very diplomatic. But I was charged with
24		the public safety of all citizens and visitors,
25		if I could it that, of Richmond and River Rock

1		Casino, and part of policing is the foot
2		patrols, preventive and response by uniformed
3		officers, and that would continue.
4	Q	And did it in fact continue?
5	А	Well, to lead by example, myself and my two
6		inspectors decided to lead my example by
7		starting to do our own foot patrols. I was
8		interested and curious to why it was bad for
9		business and what their concerns were, so no
10		better way to find out than to I wore a
11		uniform to work every day anyway, so get out and
12		start walking about, trying to figure out what
13		was going on. It was interesting when we were
14		met by the security at the front entrance to the
15		casino, the first question is why are you here
16		and what are you doing here. And it was like no
17		different than if we were doing bar checks or
18		anything else. We're providing a police
19		presence, what we're paid to do and expected to
20		do in and around any public facility. So we
21		did. And then I encouraged my officers by
22		leading through example to do the same.
23	Q	What did you observe that sort of may be
24		relevant to our mandate during your
25		walk-throughs of the River Rock Casino in your

1		times there?
2	A	Well, it was interesting because the
3		patrons were approached us, were very
4		approachable, the comfort level. I never heard
5		a complaint from a patron. And I would chat
6		with them obviously not when they're pulling
7		the slot machine, but when they walked away have
8		a chat and ask them how they're doing or we went
9		up to the gaming tables. And we were also
10		looking at a liquor licence at that time. I
11		believe there was already something in the
12		works, but I was also trying to understand how
13		that would work with alcohol being served right
14		in the casino because that was something new.
15		It was a positive environment with those people
16		that were legally utilizing the facilities.
17	Q	Were you and your other officers were present in
18		the facility, did you observe the open exchange
19		of large quantities of cash?
20	А	No. No, I never saw that.
21	Q	That wasn't happening when you were present at
22		least?
23	A	That uniform presence would be a deterrent to
24		that happening, I can guarantee you, promise you
25		that from my experience policing, and that was

1		one of the messages I wanted to send loud and
2		clear. That was something I could do within my
3		circle of influence for what we were seeing
4		within the River Rock at that time.
5	Q	Okay. I wonder if the witness could be shown
6		I provided you be a copy, Madam Registrar, of an
7		email. It's document number CAN000037. Sorry,
8		I recognize it's been quite some time, and so
9		you'll certainly be forgiven if you don't have a
10		recollection of this. But I want to show you an
11		email and see if it refreshed your memory and
12		see if you're able to comment on it.
13		This is an email which on its face appears
14		to be from you to an Al Macintyre. Who is Al
15		Macintyre?
16	А	He would have been at the rank of assistant
17		commissioner at the time. I believe the
18		district commander for the Lower Mainland
19		district, 2004, yeah.
20	Q	He was your superior?
21	А	Exactly, yeah.
22	Q	Right. And this appears to be an email from you
23		to him December 2004. It reads:
24		"I need five mins of your time to talk to
25		you regarding Great Canadian casino. I am

1		worried the monster is growing. Their
2		influence will soon control BC gaming."
3		Do you recall sending this email?
4	А	Actually, I don't. But now that I see it, I can
5		confirm that I would have sent it.
6	Q	And can you does it help you bring back to
7		mind what you may have been talking about when
8		you say "the monster is growing, their influence
9		will soon control BC gaming"?
10	А	Not in specifics, but from best recollection,
11		this is pretty well six months into if I
12		recall right, the River Rock opening. And my
13		concerns would have been around obviously we
14		were getting a lot of I would have been
15		getting intelligence from my intelligence
16		officers that problems were significantly
17		increasing around gaming. And when I use the
18		word "BC gaming," I'm talking about not
19		provincial or department that's not BC gaming
20		department; it was just gaming in particular.
21		If I recall right, I think Great Canadian was
22		also looking at expanding to other building
23		other casinos than just but that's best I can
24		remember from that email.
0.5		

MR. McGOWAN: Thank you, sir. Mr. Commissioner, if

1		that could be the next exhibit, its relevance of
2		course limited to the extent to which the
3		officer was able to speak to it.
4	THE	COMMISSIONER: Exhibit 93, Madam Registrar.
5	THE	REGISTRAR: Yes, exhibit 93.
6	THE	COMMISSIONER: Thank you.
7		EXHIBIT 93: Email from Ward Clapham dated
8		December 13, 2004
9	MR.	McGOWAN:
10	Q	I'm going to take you through a series of
11		documents that relate to information you shared
12		about the casino and your budgeting process at
13		the time, but before I get to those, just let me
14		ask you this general question: I gather from
15		some of the documents I've read that you had a
16		concern about the degree of resources you had in
17		the Richmond detachment and the impact that
18		those resourcing levels had on your ability to
19		address gaming related crime. Is that fair?
20	А	That's fair.
21	Q	And as a result of that, did you make proposals
22		for an expansion of your unit and specifically
23		for the implementation of a unit directed at
24		targeting gaming related crime?
25	А	Yes, I did.

1	Q	How many proposals do you recall making?
2	А	I recall specifically two with the beginning of
3		a third proposal prior to my retirement. The
4		first proposal was in 2005. I was calling it a
5		casino crime unit where I wanted to have
6		additional funding for four additional constable
7		resource positions that would be dedicated to
8		dealing with crime specifically to the River
9		Rock Casino. This team would have been both
10		been a hybrid model of both uniform and plain
11		clothes. They would have been expected to be in
12		uniform and do foot patrols as a deterrent when
13		appropriate and also investigations specifically
14		as intelligence was being fed to them and
15		investigations were identifying targets to
16		follow up on. That was in 2005, and there was a
17		process in place where I presented that request.
18	Q	Your 2005 proposal, was it accepted or rejected,
19		to your recollection?
20	А	It was rejected. So I went back to the drawing
21		board and in 2006 I reduced the number to two
22		officers.
23	Q	I'm going to just take you through some of these
24		documents, sir, and see if you can assist us
25		with a few questions about them.

1	MR.	McGOWAN: If I could have document COR00001, page
2		34 and 35 put before the witness, please. Madam
3		Registrar, I'm going to move through these in
4		the order that I have advised you in my email so
5		that I don't intend to diverge from that. If
6		you can show the witness the second page of this
7		document.
8	Q	Sir, you'll see this is the briefing note. It
9		appears to be authored by you with your name at
10		the bottom?
11	A	That's correct.
12	Q	And it doesn't appear to have a date on it, but
13		I gather from the context that it was in and
14		around the time period we are speaking about?
15	A	Correct.
16	Q	Because if you reference the dates in the
17		document, it brings some clarity. Is that sort
18		of a fair assessment as to it was around the
19		2006 time period?
20	A	That's correct. As it says in the last
21		paragraph, for the purpose of the 0708 R loop,
22		yes, this would have been
23	Q	This is a briefing note. Who was the purpose of
24		this note?
25	A	This was just passing onto my direct reports,

1		which would be Lower Mainland district.
2	Q	And under "strategic considerations," the third
3		paragraph under that reads:
4		"River Rock Casino crime trend explosion
5		and possibly increases. Since the opening
6		of the River Rock Casino, crime statistics
7		have increased steadily. Over the last
8		three months the Richmond RCMP and Lower
9		Mainland integrated units have been tasked
10		with three kidnappings, extortions,
11		assaults, loan sharking and other worse
12		serious crime associated to organized
13		crime cells operating in the city as a
14		result of having a gaming establishment in
15		Richmond."
16		Was that your observations of the trend at that
17		time?
18	A	I'm looking at page 35. I believe
19	Q	If you could just move back one page, please,
20		Madam Registrar. I'm looking at I just read
21		you the third
22	А	Yeah, may I just read it?
23	Q	Of course you may. You can maybe just it just a
24		little bit bigger.
25	А	No, I'm fine. Thank you, though. Yes, I've

Α

Yes, I can.

Exam by	' ME. MC	CGOWan
1		read over that paragraph.
2	Q	Thank you. And were those observations you're
3		communicating in part the reason you were
4		proposing implementing a gaming-specific unit
5		within your detachment?
6	А	Yes.
7	Q	And those concerns, that document accurately
8		representing the concerns you held at the time?
9	А	Yes.
10	MR.	McGOWAN: Those two pages could be the next
11		exhibit please, Mr. Commissioner, the briefing
12		note.
13	THE	COMMISSIONER: Very well. That will be
14		exhibit 94.
15	THE	REGISTRAR: Exhibit 94.
16		EXHIBIT 94: RCMP briefing note from Supt. Ward
17		Clapham, Richmond RCMP Annual Reference Level
18		Update 2007/2008
19	MR.	McGOWAN: Thank you. The next document, Madam
20		Registrar, these are all the next few
21		documents are all COR. This comes from the same
22		actual document COR00001, but I'd like pages 43
23		and 45.
24	Q	Can you see that document, sir?

1	Q	And this appears to be prepared by criminal
2		intelligence analyst J. Miller in July of 2006,
3		and it's a summary of calls for service
4		comparing a three-month period from 2003 to a
5		three-month period in 2006. Do you recall this?
6	А	Yes, I do.
7	Q	And this document sets out the number of calls
8		in Richmond dealing with certain particular
9		types of calls in the Richmond area; is that
10		fair?
11	А	That's fair.
12	Q	And were these specific to the casino or just
13		generally?
14	А	Well, so this report was requested by the City
15		of Richmond. At this time of the middle of
16		2006, it was quite a public and media there
17		was public and media interest regarding the
18		amount of crime happening at the River Rock. I
19		remember being directed to have the crime
20		analyst look best she could, J. Miller, at a
21		snapshot of what we were seeing for a related
22		crime related stats specifically to the River
23		Rock. The problem was that we had moved to a
24		new records management system, and our actual
25		coding of all events specifically to the River

1		Rock and our area was kind of convoluted. So it
2		was just a general snapshot of a six-month
3		period, best we could working on the situation
4		at that time.
5	Q	Yes. Thank you for that. And I note that there
6		are looking at the six-month period of River
7		Rock, there don't appear to be any calls for
8		loan sharking or money laundering. Would those
9		have been caught in one of the other categories
10		or were there just not any calls requesting
11		assistance dealing with that type of concern in
12		that type period?
13	A	It's possible it was missed because, again, as I
14		mentioned, we were going through a new reporting
15		system called BC Prime, and we were the pilot
16		project for BC Prime for the RCMP, and it's
17		possible that just the way we were capturing the
18		statistics didn't capture everything that was
19		happening, plus of course some of these serious
20		crimes qualitatively or quantitatively, however
21		you want to look at it, they were required an
22		extreme amount of resources and money and looks
23		like from what I see, they possibly weren't
24		captured within that six-month period, but I do
25		know that we did have serious crimes occur at

Exam by Mr. McGowan

1	the River Rock between 01, January 1st, 2006,
2	and the 30th of June 2006, but it's you can't
3	read that into the report. That's my concerns
4	about how much this could be taken for value.
5	Q Is it does it fairly reflect that the that
6	there were significantly more crime-related
7	calls arising out of the River Rock as compared
8	to the prior Richmond casino? Is that a fair
9	assumption?
10	A Yes, just on this alone from, you know, you're
11	looking at it, 32 to 137, if you just add it up,
12	the different crimes that we were responding to.
13	MR. McGOWAN: Thank you. If that three-page
14	document, Mr. Commissioner, could be the next
15	exhibit, please.
16	THE COMMISSIONER: Exhibit 95.
17	THE REGISTRAR: Exhibit 95.
18	EXHIBIT 95: Document entitled "Call for
19	Service - Site Specific," The Great Canadian
20	Casino and River Rock Casino
21	MR. McGOWAN: I think you have the next document.
22	It's page 87 from that same document displayed,
23	please.
24	Q This is a document titled "Serious and
25	Unreported Crime at the Casinos." It says on it

1		it's adapted from the report by constable David
2		Au of Richmond CIS. Are you familiar with this
3		document?
4	А	Not I don't recall it as of today.
5	Q	Do you recall who constable David Au is?
6	А	Yes. He worked at Richmond detachment while I
7		was the officer in charge in our criminal
8		intelligence section.
9	Q	The document in the first sentence says:
10		"Prior to the establishment of the River
11		Rock Casino, a handful of 'loan sharks'
12		operated at the Great Canadian casino."
13		Do you see that?
14	А	I do.
14 15	A Q	I do. And then the next paragraph reads:
15		And then the next paragraph reads:
15 16		And then the next paragraph reads: "With the advent of the River Rock Casino,
15 16 17		And then the next paragraph reads: "With the advent of the River Rock Casino, the casino-related criminal activity grew
15 16 17 18		And then the next paragraph reads: "With the advent of the River Rock Casino, the casino-related criminal activity grew considerably. The dynamics of the River
15 16 17 18 19		And then the next paragraph reads: "With the advent of the River Rock Casino, the casino-related criminal activity grew considerably. The dynamics of the River Rock Casino allowed for money laundering
15 16 17 18 19 20		And then the next paragraph reads: "With the advent of the River Rock Casino, the casino-related criminal activity grew considerably. The dynamics of the River Rock Casino allowed for money laundering schemes not only for local crime groups
15 16 17 18 19 20 21		And then the next paragraph reads: "With the advent of the River Rock Casino, the casino-related criminal activity grew considerably. The dynamics of the River Rock Casino allowed for money laundering schemes not only for local crime groups but also for groups operating in
15 16 17 18 19 20 21 22		And then the next paragraph reads: "With the advent of the River Rock Casino, the casino-related criminal activity grew considerably. The dynamics of the River Rock Casino allowed for money laundering schemes not only for local crime groups but also for groups operating in Washington State. With the increase in

1	size and popularity the River Rock
2	attracted members of different crime
3	groups that are not established in
4	Richmond."
5	Does that document accurately reflect your
6	understanding of the status of crime and
7	criminal crime groups at both the former
8	Richmond casino and the River Rock Casino at
9	that time?
10	A Yes, that's very fair. I just don't recall the
11	Washington State component, but the rest of that
12	briefing I would have been briefed and aware of
13	and do agree with it.
14	MR. McGOWAN: If that could be the next exhibit, that
15	single page document, Mr. Commissioner.
16	THE COMMISSIONER: All right. 96.
17	THE CLERK: Exhibit 96.
18	EXHIBIT 96: Document entitled "Serious &
19	Unreported Crime at the Casinos (Adapted from a
20	report by Cst. David Au of Richmond CIS)"
21	MR. McGOWAN:
22	Q Now, sir, you've mentioned a 2005 proposal that
23	was rejected and then a 2006 proposal which you
24	pursued for, again, a gaming specific unit
25	within the Richmond detachment. And I guess

1 part of proposing any new unit is dealing with 2 the resourcing and funding of that? 3 That's correct. 4 MR. McGOWAN: Could we have the next exhibit in the 5 list, please. From that same document, pages 65 to 70. 6 7 Q Sir, you'll see here what appears to be a memo 8 to the general purpose committee of the City of 9 Richmond from you containing a staff 10 recommendation, and that recommendation being 11 that the resources required -- resource requirements related to RCMP serious and 12 13 emergency challenges be considered as part of the 2007 budget process? 14 15 Α Yes, I see that and that's my signature. And that was a proposal that included -- if we 16 Q 17 move to the page numbered 4 -- you'll see reference to casino resourcing requirements? 18 Yes, I see that. 19 20 And that was a proposal that you put forward to Q 21 have these resourcing requirements considered as part of the 2007 budget process? 22 23 Α Yes, that's correct. 24 MR. McGOWAN: If that could be the next exhibit,

please, Mr. Commissioner.

1	THE	COMMISSIONER: Exhibit 97.
2	THE	REGISTRAR: Exhibit 97.
3		EXHIBIT 97: City of Richmond Report to
4		Committee dated September 1, 2006
5	MR.	McGOWAN: If we could pull up the next document,
6		please, which is pages page 64 of that same
7		document.
8	Q	Sir, this is a request for additional funding, I
9		gather, for the 2007 budget year, and is this
10		one of the documents that was submitted in
11		furtherance of your efforts to get further
12		funding for additional officers for reasons
13		including the casino unit?
14	А	Yes. It was authored by Keith Bramhill who was
15		my planning RCMP resource. He's a sworn RCMP, a
16		sworn police officer, and he would have prepared
17		this on my behalf for submission.
18	Q	And he notes it appears you're seeking a
19		24 police officer increase, and it notes in the
20		first sentence:
21		"Regular members have not kept pace with
22		population growth over the last five
23		years. The City/RCMP has experienced an
24		illegal gaming crime trend increase at the
25		River Rock Casino with costly increases to

1	policing."
2	Was that part of the message you were delivering
3	to the City of Richmond in furtherance of your
4	request for a budget increase?
5	A Yes.
6	MR. McGOWAN: If that could be the next exhibit,
7	Mr. Commissioner.
8	THE COMMISSIONER: Exhibit 98.
9	THE CLERK: Exhibit 98.
10	EXHIBIT 98: Document entitled "City of
11	Richmond - Additional Level Request Form for
12	Budget Year 2007"
13	MR. McGOWAN:
14	Q If we could pull up the next document, which is
15	pages 74 through 78. In the document you have.
16	Sir, these are minutes of the September 25th,
17	2006, city council meeting?
18	A Yes.
19	Q And if you look at page 76, the page numbered 76
20	at the top, which appears to be page 3 of the
21	minutes. This appears to be the adjudication of
22	your request that the your budget increase
23	proposal be considered as part of the 2007
24	budget process and that proposal that motion
25	was carried?

- 1 A Yes, I see that.
- 2 Q Is that consistent with your recollection?
- 3 A Yes.
- 4 MR. McGOWAN: If that could be the next exhibit,
- 5 Mr. Commissioner.
- 6 THE COMMISSIONER: 99
- 7 THE CLERK: Exhibit 99.
- 8 EXHIBIT 99: City of Richmond Minutes, Regular
- 9 (Closed) Council Meeting, dated September 25,
- 10 **2006**
- MR. McGOWAN: If we could pull up the next document,
- 12 which is CAN000110.
- 13 Q Sir, this is an email exchange between you and
- an officer Fred Pinnock and others?
- 15 A Yes.
- 16 Q It starts with an email. And we can't -- we
- 17 don't see all of the -- well, I don't know if we
- see all of the recipients, but at least you and
- somebody the named Tony appear to be two of the
- 20 recipients?
- 21 A Inspector Tony Mahon, who was the operation
- 22 support officer at Richmond detachment with me
- at the time.
- Q Okay. And the Ward refers to you?
- 25 A Yes.

1	Q	Okay. And Mr. Pinnock, Officer Pinnock in this
2		email says:
3		"Good day, Ward and Tony: I thought you
4		might be interested to know that Dick Bent
5		gave me the green light this afternoon to
6		draft a BC for the formation of a
7		provincial subunit within IGIIT to support
8		agencies and attachments within host
9		casinos."
10		Do you recall the context of this?
11	A	Yes, I do.
12	Q	What was Officer Pinnock's station at that time?
13	A	He was the staff sergeant in charge of the
14		integrated illegal gaming enforcement team under
15		the provincial component of the RCMP, and he had
16		reached out to me through channels being
17		inspector Tony Mahon, looking for resource
18		support and support for this gaming enforcement
19		team that would not be just focused on the River
20		Rock but a lot of energy is towards the River
21		Rock and would I dedicate resources to help it
22		out. And get it approved.
23	Q	What was your response to his request?
24	А	I was favourable. I absolutely was supportive
25		of this initiative if it was ultimately approved

1		and became a reality.
2	Q	Was this initiative to target licensed casinos
3		operated by licensed gaming service providers or
4		illegal casinos or both?
5	A	You know, I can't recall. Because we have both
6		illegal gaming houses happening in Richmond and
7		then the legal gaming casino. I'll say both,
8		but I don't really I don't think there would
9		be a differentiator, because these criminals
10		cross the lines between the two anyways.
11	Q	Was it your understanding that at least a
12		significant focus of this unit would be
13		enforcement in relation to the licensed River
14		Rock Casino?
15	A	Oh, absolutely, yes.
16	Q	Okay. And you are forwarding Officer Pinnock's
17		email to Officer Mahon well, I guess you're
18		responding to Officer Pinnock and Officer Mahon,
19		but you're copying Officer Macintyre and Officer
20		German?
21	A	Yes. At that time Peter German was the best
22		of my recollection the district commander for
23		Lower Mainland district and assistant
24		commissioner Al Macintyre was the criminal
25		operations officer, so I was letting them both

1		know that we were supportive of this initiative
2		that was that they always would have been
3		aware of and we were supportive and willing to
4		work and wanting to work with both the district
5		and the provincial RCMP units.
6	Q	You say Tony will get back to you this week with
7		a coordinated response. Did you did Officer
8		Mahon or you get back to Mr. Pinnock with a
9		coordinated response?
10	А	I don't I did not specifically, and I can't
11		speak on behalf of inspector Tony Mahon that he
12		did or didn't. Bui it would have been expected
13		that he would have followed through as I
14		would have handed this over to inspector Mahon
15		to follow up on, so that's the gist of the
16		email, that he would be the initial contact on
17		my behalf.
18	Q	Did this unit that Officer Pinnock is proposing
19		ever come to fruition?
20	А	Not that I know of.
21	Q	In your time was it operational in the City of
22		Richmond in relation to the River Rock Casino?
23	A	No, not in my time.
24	Q	Did you ever you didn't dedicate resources as
25		you had thought you might to anything of this

	1		
1			sort?
2		А	I would have dedicated resources. I did not up
3			until my retirement.
4		Q	Had this unit been implemented in the fashion
5			Officer Pinnock is proposing or some other
6			fashion, in your view would it have had some
7			effect in combatting casino-related crime and
8			specifically loan sharking and money laundering?
9		А	Yes. I was hoping that this unit would have
10			been approved and in place because I was running
11			into pretty substantial friction around this
12			time period with the City of Richmond regarding
13			my proposal of using the casino crime revenue
14			that they were receiving to fund initially the
15			four person unit down to two and I wasn't
16			confident. And at that same time the City of
17			Richmond was starting a policing review because
18			our contract was coming due in 2012. And they
19			had started a review to explore the possibility
20			of removing the RCMP as their service provider
21			and/or utilizing one of the neighbouring police
22			departments instead of us, so all of that was
23			happening at the same time, and I saw less hope
24			of getting any dedicated unit within Richmond,
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so thus the resource allocation, however I was

1		going to do it, to support the provincial unit
2		to help us deal with public safety at the River
3		Rock Casino and within the City of Richmond.
4	Q	What was your view as to the importance at that
5		time one way or another, whether it be a
6		Richmond-focused detachment or IGET managed
7		detachment of getting a casino-specific unit
8		dedicated to enforcing at the River Rock Casino?
9	А	I made it my third priority overall. The first
10		priority was mandated to me which was the
11		integrated homicide enforcement team, which was
12		required. My second priority was getting some
13		front line foot police women and men, additional
14		resources so I wasn't paying overtime to make
15		minimums. And then my third priority was a
16		casino crime team, a gaming, an integrated
17		gaming enforcement team, whatever that might
18		look to be. That was my number three priority.
19		So after feet on the ground, just being able to
20		run to the 911 calls, gaming was next, illegal
21		gaming, illegal I'll call it casino crime.
22	MR.	McGOWAN: If we could have the next document,
23		please, Madam Registrar.
24	THE	COMMISSIONER: Did you want that one marked?
25	MR.	McGOWAN: Yes, please. Mr. Commissioner. I

1		apologize.
2	THE	COMMISSIONER: Exhibit 100.
3	THE	REGISTRAR: Yes, exhibit 100.
4		EXHIBIT 100: Email from Ward Clapham to Mahon
5		and Pinnock Re: River Rock Casino - A Policing
6		Response
7	MR.	McGOWAN:
8	Q	And the next document, sir, for the benefit of
9		participants, that's COR0001 pages 107 through
10		113.
11		So this is a memorandum from you to the
12		mayor and council of the City of Richmond.
13		Appears to have been presented at a workshop in
14		December of that year.
15	A	Yes, okay. Yes, I see that.
16	Q	And if the witness can please be shown page 3 of
17		the document that follows the memorandum.
18		Page 3 at the bottom. Page 110 at the top.
19		And, sir, you see under "priority 3, casino
20		crime, illegal gaming constables," this is a
21		reflection of what you've just told the
22		commissioner of the degree of priority you
23		attached with the creation of a unit of the type
24		we've been discussing?
25	А	That's correct, yes.

1	MR. McGOWAN: If that could be the next exhibit,
2	please, Mr. Commissioner.
3	THE COMMISSIONER: 101.
4	THE REGISTRAR: Exhibit 101.
5	EXHIBIT 101: RCMP Memorandum to City of
6	Richmond dated December 11, 2006
7	MR. McGOWAN: Thank you. Mr. Commissioner, I note
8	the time. I have a few more questions for this
9	witness and I know some of our colleagues acting
10	for participants have some questions they would
11	like to put to him.
12	So unfortunately, Officer Clapham, I think
13	we're going to have to impose on you tomorrow
14	morning, but I hope for not very long. The
15	hearings do commence at 9:30, and we ask that
16	people be on 10 or 15 minutes ahead just to make
17	sure that technology is all in place.
18	THE WITNESS: I have no problem with that.
19	THE COMMISSIONER: Thank you, Mr. McGowan. And I did
20	in fact receive an indication that Mr. Clapham
21	was to testify today. It was hidden under the
22	one for Mr. Lee, and I note that there's about
23	45 minutes set aside for counsel for various of
24	the participants to cross-examine Mr. Clapham,
25	so I take it we'll be another hour approximately

1	with him. Is that fair to say?
2	MR. McGOWAN: I think that's fair. I think we should
3	be able to wrap the remainder of his evidence
4	within approximately one hour, Mr. Commissioner.
5	THE COMMISSIONER: All right. Thank you.
6	MR. McGOWAN: And then moving on to the next witness
7	on the list.
8	THE COMMISSIONER: Yes. All right. Thank you. We
9	will adjourn until tomorrow morning at 9:30,
10	then. Thank you.
11	THE REGISTRAR: The hearing is adjourned until
12	9:30 a.m. on October 28th, 2020.
13	(WITNESS STOOD DOWN)
14	(PROCEEDINGS ADJOURNED AT 1:34 P.M. TO OCTOBER 28, 2020)
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